Report from Standing Committee A on the Ministry of Health Bill : with the proceedings of the Committee.

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# SANCELLED

# REPORT

FROM

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# STANDING COMMITTEE A

ON THE

# MINISTRY OF HEALTH BILL

WITH THE

# PROCEEDINGS OF THE COMMITTEE.

Ordered, by The House of Commons, to be Printed, 27th March, 1919.

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| 6785               | STANDING COMMITTEE A. |

[Tuesday, 25th February, 1919]:-Sir Samuel Roberts reported from the Committee of Selection That they had nominated the following Members to serve on Standing Committee A:-

#### STANDING COMMITTEE A.

Mr. Acland. Mr. Arnold. Captain Barnett. Mr. Briant. Mr. Cairns. Mr. Cautley Major Sir Edward Coates. Major Colfox. Sir William Howell Davies. Mr. Gilbert. Sir Henry Harris. Mr. Hayday. Sir Charles Henry. Mr. Hinds. Mr. Hirst. Lieutenant-Colonel Sir Samuel Hoare. Mr. Hogge. Mr. Austin Hopkinson. Mr. Stanley Johnson. Mr. Haydn Jones.

Major Lane-Fox. Sir J. A. Lister. Mr. Godfrey Locker-Lampson. Sir Francis Lowe. Major Christopher Lowther. Mr. Murray Macdonald. Mr. MacVeagh. Mr. Manville. Mr. Marriott. Mr. Moles. Colonel Sir Henry Norris. Mr. Renwick. Mr. Thomas Richards. Sir Hallewell Rogers. Mr. Rose. Mr. Thomas Shaw. Sir Courtenay Warner. Mr. Wilson-Fox. Mr. Robert Young.

[Wednesday, 26th February, 1919]:-Ministry of Health Bill,-Question again proposed, "That the Bill be now read a second time":--

Question put, and agreed to.

Bill accordingly read a second time, and *committed* to a Standing Committee. Ordered, That it be an Instruction to the Committee on the Bill that they have power to extend the Bill to Ireland—(Captain Craig).

[Wednesday, 26th February, 1919]:-Sir Samuel Roberts reported from the Committee of Selection; That they had added the following Members to Standing Committee A: Mr. Baldwin, Colonel Godfrey Collins, Sir William Cowan, Colonel Sir John Hope, Mr. Pratt, Sir William Raeburn, and Mr. Wilkie.

Sir Samuel Roberts further *reported* from the Committee; That they had agreed to the following Resolution, which they had directed him to report to the House :--

"That, after a Bill has been under consideration in Standing Committee, no application for changes in the composition of that Committee in respect of that Bill shall be entertained by the Committee of Selection."

[Thursday, 27th February, 1919] :--

DISTRIBUTION BY MR. SPEAKER, PURSUANT TO STANDING ORDER No. 47, OF BILLS COMMITTED TO A STANDING COMMITTEE.

| Name of Bill.  | Standing Committee.           |  |
|--|-------------------------------|--|
| Ministry of Health Bill  | А.                            |  |
| Particular and a second s | The Report of Party of States |  |

[Monday, 3rd March, 1919]:-Standing Committees (Chairmen's Panel),-Mr. John William Wilson reported from the Chairmen's Panel: That they had appointed Sir Archibald Williamson to act as Chairman of Standing Committee A (in respect of the Ministry of Health Bill).



[Thursday, 27th February, 1919]:--Mr. John William Wilson reported from the Chairmen's Panel; That they had agreed to the following Resolution:--

"That any Member of the Chairmen's Panel may be and he is hereby empowered to ask any other Member of the Chairmen's Panel to take his place temporarily in case of necessity."

Selection (Standing Committees),-Sir Samuel Roberts reported from the Committee of Selection; That they had discharged the following Members from Standing Committee A: Sir Charles Henry and Sir J. A. Lister.

Sir Samuel Roberts further *reported* from the Committee; That they had added to Standing Committee A the following Members: Lord Henry Cavendish-Bentinck, Captain Charles Craig, Major David Davies, Mr. John Murray, Mr. Onions, Lieutenant-Colonel Raw, Sir Alfred Warren, Colonel Wedgword, Colonel Weigall, Mr. Daniel Wilson, and Sir Kingsley Wood.

Sir Samuel Roberts further *reported* from the Committee; That they had added to Standing Committee A the following fifteen Members (in respect of the Ministry of Health Bill): Dr. Addison, Major Astor, Sir Thomas Bramsdon, Sir Watson Cheyne, Major Farquharson, Mr. Fisher, Mr. Thomas Griffiths, Sir Edgar Jones, Sir Philip Magnus, Mr. Arthur Samuels, Mr. Sitch, Mr. James Henry Thomas, Mr. George Thorne, Sir William Whitla, and Sir Robert Woods.

[Tuesday, 4th March, 1919]:-Selection (Standing Committees),-Sir Samuel Roberts reported from the Committee of Selection; That they had discharged the following Members from Standing Committee A: Mr. Baldwin and Mr. Pratt.

Sir Samuel Roberts further *reported* from the Committee; That they had discharged the following Members from Standing Committee A: Mr. Arnold, Mr. Hogge, Mr. Murray Macdonald, Colonel Wedgwood, Mr. Daniel Wilson, and Mr. Thomas Williams; and had appointed in substitution: Major Barnes, Mr. Galbraith, Mr. M'Guffin, Dr. Murray, Mr. Charles White, and Sir Robert Thomas.

Sir Samuel Roberts further *reported* from the Committee; That they had added to Standing Committee A the following Members: Sir Ryland Adkins, Mr. Thomas Davies (Cirencester), Major Hills, and Major M'Micking.

[Thursday, 6th March, 1919]:-Sir Samuel Roberts reported from the Committee; That they had discharged the following Members from Standing Committee A: Mr. Acland and Mr. Cautley; and had appointed in substitution: Mr. Stewart and Mr. Trevelyan Thomson.

Sir Samuel Roberts further *reported* from the Committee; That they had added to Standing Committee A the following Members: Sir Cyril Cobb and Mr. Devlin.

[Tuesday, 11th March, 1919]:—Sir Samuel Roberts reported from the Committee; That they had discharged the following Members from Standing Committee A: Major Christopher Lowther and Mr. Wilson-Fox; and had appointed in substitution: Mr. Simm and Mr. Leonard Lyle.

[Tuesday, 11th March, 1919]:-Standing Committees, -Ordered, That all Standing Committees have leave to print and circulate with the Votes the Minutes of their Proceedings and any amended Clauses of Bills committed to them-(Mr. Macmaster).

[Wednesday, 12th March, 1919] :- Selection (Standing Committees),-Sir Samuel Roberts reported from the Committee of Selection; That they had discharged the following Members from Standing Committee A: Sir Robert Woods and Sir Francis Lowe; and had appointed in substitution: Major Birchall (in respect of the Ministry of Health Bill) and Captain Elliot.

[Monday, 17th March, 1919] :--Selection (Standing Committees),-Sir Samuel Roberts reported from the Committee of Selection; That they had discharged the following Member from Standing Committee A: Major Birchall; and had appointed in substitution: Sir Robert Woods (in respect of the Ministry of Health Bill).

### REPORT.

STANDING COMMITTEE A, to whom the MINISTRY OF HEALTH BILL was referred ;-Have gone through the Bill and made Amendments thereunto.

27th March, 1919.

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#### STANDING COMMITTEE A.

Thursday, 13th March, 1919.

#### MEMBERS PRESENT :

Sir ARCHIBALD WILLIAMSON in the Chair.

Dr. Addison Major Astor Major Barnes Captain Barnett Lord Henry Cavendish-Bentinck Major Birchall Sir Thomas Bramsdon Mr. Briant Mr. Cairns Mr. Carns Major Sir Edward Coates Sir Cyril Cobb Major Colfox Mr. Thomas Davies Sir William Howell Davies Captain Elliot Major Farquharson Mr. Galbraith Mr. Gilbert Mr. Thomas Griffiths Sir Henry Harris Major Hills Mr. Hinds Mr. Hirst Mr. Austin Hopkinson Sir Edgar Jones Major Lane-Fox Mr. Godfrey Locker-Lampson Mr. Leonard Lyle

Mr. M'Guffin Major M'Micking Sir Philip Magnus Mr. Marriott Mr. Moles Dr. Murray Mr. John Murray Sir Henry Norris Sir William Raeburn Lieut.-Colonel Raw Sir Hallewell Rogers Mr. Rose Mr. Arthur Samuels Mr. Thomas Shaw Mr. Simm Mr. Sitch Mr. Stewart Sir Robert Thomas Mr. Trevelyan Thomson Mr. George Thorne Sir Courtenay Warner Sir Alfred Warren Colonel Weigall Mr. Charles White Sir William Whitla Sir Kingsley Wood Mr. Robert Young

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#### Clause 1, agreed to.

Clause 2.

Amendment proposed, in page 1, line 11, at the beginning, to insert the words "In respect to the powers hereby transferred, or hereunder to be transferred, to the Minister"— $(Major M^*Micking)$ .

Question proposed, "That those words be there inserted."

#### Amendment, by leave, withdrawn.

Another Amendment proposed, in page 1, line 11, after the word "Minister," to insert the words "In the exercise and performance of any powers and duties transferred to him by or in pursuance of this Act"—(Dr. Addison).—Question, "That those words be there inserted," —put, and agreed to.

Another Amendment proposed, in page 1, line 12, after the word "steps," to insert the words "including the notification of venereal disease "-(Mr. Stewart).—Question proposed, "That those words be there inserted."

#### Amendment, by leave, withdrawn.

Another Amendment proposed, in page 1, line 14, to leave out the word "including," and to insert the words "to spread information about diet and hygiene and to promote,"—instead thereof—(*Captain Barnett*).—Question proposed, "That the word 'including' stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 1, line 14, to leave out the word "and," and after the word "cure" to insert the words "and scientific investigation"—(Major Farquharson).—Question proposed, "That the word 'and ' stand part of the Clause."

#### Amendment, by leave, withdrawn.

Another Amendment proposed, in page 1, line 15, after the word "diseases," to insert the words "the subsidy of the labour of consumptives or ex-consumptives"—(Mr. Godfrey Locker-Lampson).—Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment made.

Another Amendment proposed, in page 1, line 17, to leave out from the word "thereto" to end of Clause-(Sir Philip Magnus).-Question proposed, "That the words 'and the training of persons engaged' stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 1, line 17, to leave out the words "Engaged in," and insert the word "For,"-instead thereof-(*Dr. Addison*).-Question, "That the words 'Engaged in' stand part of the Clause,"-put, and *negatived*.

Question, "That the word 'For' be there inserted,"-put, and agreed to.

Another Amendment proposed, in page 1, line 17, at the end, to add the words "Provided that nothing in this section shall compel any person to receive treatment who makes a statutory declaration that upon conscientious grounds he objects to medical treatment" -(Major Hills).—Question put, "That those words be there added."—The Committee divided :—

| Ay05, 17.  |   |   |  |
|--|---|---|--|
| Mr. Briant<br>Mr. Cairns<br>Sir William Howell Davies<br>Mr. Thomas Griffiths<br>Major Hills | Mr. Hirst<br>Major M'Micking<br>Colonel Sir Henry Norris<br>Mr. Thomas Shaw<br>Mr. Simm | Mr. George Thorne<br>Sir Alfred Warren<br>Mr. Charles White<br>Mr. Robert Young |  |
|  |   |   |  |

#### Noes, 33.

| Dr. Addison                         | Major Farquharson    | Sir William Raeburn    |
|-------------------------------------|----------------------|------------------------|
| Major Astor                         | Mr. Hinds            | Lieutenant-Colonel Raw |
| Captain Barnett                     | Mr. Austin Hopkinson | Sir Hallewell Rogers   |
| Lord Henry Cavendish-               | Major Lane-Fox       | Mr. Arthur Samuels     |
| Bentinck                            | Mr. Leonard Lyle     | Mr. Stewart            |
| Major Birchall                      | Mr. M'Guffin         | Sir Robert Thomas      |
| Sir Thomas Bramsdon                 | Sir Philip Magnus    | Mr. Trevelyan Thomson  |
| Major Sir Edward Coates             | Mr. Marriott         | Sir Courtenay Warner   |
| Sir Cyril Cobb                      | Mr. Moles            | Colonel Weigall        |
| Major Colfox                        | Dr. Murray           | Sir William Whitla     |
| Mr. Thomas Davies                   | Mr. John Murray      | Sir Kingsley Wood      |
| Mr. Thomas Davies<br>Captain Elliot | Mr. John Murray      | Sir Kingsley Wood      |

Question, "That Clause 2, as amended, stand part of the Bill,"-put, and agreed to.

Clause 3.

Amendment proposed, in page 1, line 20, at the end, to insert the words :--

"(b) all the powers and duties of the Secretary of State under the Lunacy Acts, 1890 to 1911, and The Mental Deficiency Act, 1913 "-(Major Hills).

Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 1, line 20, at the end, to insert the words :----

"Except as relating to the administration of the Poor Law, which administration shall be transferred to the Home Office"—(Sir Alfred Warren).

Question proposed, " That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 1, line 22, at the end, to insert the words "including the duties hitherto performed by the Medical Research Committe"—(Sir Philip Magnus).—Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

#### MINISTRY OF HEALTH.

Another Amendment proposed, in page 1, line 24, after the word "to," to insert the words "the medical inspection and treatment of children and young persons, and "—(Sir Philip Magnus).—Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

[Adjourned till Tuesday, 18th March, at 11 o'clock.

Tuesday, 18th March, 1919.

#### MEMBERS PRESENT:

Sir ARCHIBALD WILLIAMSON in the Chair.

Dr. Addison Sir Ryland Adkins Major Astor Major Barnes Captain Barnett Lord Henry Cavendish-Bentinck Sir Thomas Bramsdon Mr. Briant Mr. Cairns Sir Watson Cheyne Major Sir Edward Coates Sir Cyril Cobb Major Colfox Sir William Cowan Captain Charles Craig Mr. Thomas Davies Captain Elliot Major Farquharson Mr. Fisher Mr. Galbraith Mr. Gilbert Mr. Thomas Griffiths Sir Henry Harris Major Hills Mr. Hinds Mr. Hirst Lieut.-Colonel Sir Samuel Hoare Colonel Sir John Hope

Mr. Austin Hopkinson Sir Edgar Jones Mr. Haydn Jones Major Lane-Fox Mr. Godfrey Locker-Lampson Mr. Leonard Lyle Mr. M'Guffin Major M'Micking Sir Philip Magnus Mr. Marriott Dr. Murray Sir Henry Norris Lieut.-Colonel Raw Mr. Rose Mr. Arthur Samuels Mr. Thomas Shaw Mr. Simm Mr. Sitch Mr. Stewart Sir Robert Thomas Mr. Trevelyan Thomson Mr. George Thorne Sir Courtenay Warner Sir Alfred Warren Colonel Weigall Sir William Whitla Sir Kingsley Wood Sir Robert Woods

Clause 3, further considered.

Another Amendment proposed, in page 2, line 4, at the end, to insert the words "all the powers and duties of the Board of Education with respect to the medical inspection and treatment of children and young persons" — (Mr. Godfrey Locker-Lampson). — Question, "That those words be there inserted," — put, and agreed to.

Another Amendment proposed, in page 2, line 5, to leave out paragraph (d) "-(Major Hills).-Question proposed, "That the words proposed to be left out stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 2, line 7, at the end, to insert the words :-

"(e) All the duties of the Registrar-General"-(Lieutenant-Colonel Sir Samuel Hoare).

Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 2, line 11, at the end, to insert the words :--

"(f) all the powers and duties of the Home Office relating to public health, including the sanitary condition of factories and the investigation and prevention of industrial diseases"—(Sir Philip Magnus).

Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 2, line 11, at the end, to insert the words :--

"(g) all or any of the powers and duties of the Minister of Pensions with respect to the health of disabled officers and men after they have left the service "-(Sir Watson Cheyne).

Question proposed, " That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 2, line 11, at the end, to insert the words :--

"(i) any other powers and duties in England and Wales of any Government department which appear to His Majesty to relate to matters affecting or incidental to the health of the people "-(Sir Watson Cheyne).

Question proposed, " That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 2, line 37, at the end, to insert the words :---

"(iii) unless Parliament in any Act for the revision of the law relating to the relief of the poor shall otherwise determine, on the thirty-first day of March, nineteen hundred and twenty-four, or such earlier date as may be fixed by His Majesty by Order in Council, the powers and duties under the enactments relating to the relief of the poor by this Act transferred to the Minister, except such as His Majesty may by Order in Council declare to relate to or to be incidental to the health of the people, shall cease to be exercised by the Minister and shall be vested in such other Government department as His Majesty may by Order in Council prescribe "-(Mr. Godfrey Locker-Lampson).

Question, "That those words be there inserted,"-put, and negatived.

#### MINISTRY OF HEALTH.

Another Amendment proposed, in page 2, line 39, at the end, to insert the words :---

"(a) all or any of the powers and duties of the Board of Education with respect to mentally defective and physically defective children "-(Major Hills).

Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment made, in page 2, line 40, by leaving out paragraph (a)-(Sir Philip Magnus).

Another Amendment proposed, in page 3, line 6, at the end, to insert the words "and under The Asylums Officers' Superannuation Act, 1909, and The Asylums and Certified Institutions (Officers' Pensions) Act, 1918 "-(Mr. Briant).-Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 3, line 5, to leave out the words from the first "the" to the end of line 6, and insert "Enactments relating to lunacy and mental deficiency"—(*Major Astor*),—instead thereof.—Question, "That the words proposed to be left out stand part of the Clause,"—put, and *negatived*.

Question, "That those words be there inserted,"-put, and agreed to.

Another Amendment proposed, in page 3, line 11, at the beginning, to insert the words "All matters connected with public libraries and museums, other than those relating to the British Museum and gymnasiums, shall be transferred to the Board of Education, and" -(Sir Philip Magnus). -Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 3, line 14, to leave out the words from the word "Minister" to the word "which," in line 16-(Mr. Godfrey Locker-Lampson).—Question, "That the words proposed to be left out stand part of the Clause,"—put, and negatived:

Another Amendment proposed, in page 3, line 18, to leave out from the beginning to "there," in line 23, and to insert the words :---

"In the event of provision being made by Act of Parliament passed in the present or in any future session for the revision of the law relating to the relief of the poor"-(Mr. Thomas Davies).

Question proposed, "That the words proposed to be left out stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 3, to leave out the lines 18 to 29, inclusive —(*Captain Barnett*).—Question proposed, "That the words proposed to be left out stand part of the Clause."

[The Committee adjourned till Thursday, 20th March, at 11 o'clock.

Thursday, 20th March, 1919.

#### MEMBERS PRESENT:

Sir ARCHIBALD WILLIAMSON in the Chair.

Dr. Addison Sir Ryland Adkins Major Astor Major Barnes Captain Barnett Lord Henry Cavendish-Bentinck Sir Thomas Bramsdon Mr. Briant Mr. Cairns Sir Watson Cheyne Major Sir Edward Coates Sir Cyril Cobb Major Colfox Sir William Cowan Captain Charles Craig Mr. Thomas Davies (Cirencester) Captain Elliot Major Farquharson Mr. Galbraith Mr. Gilbert Mr. Thomas Griffiths Sir Henry Harris Mr. Hinds Mr. Hirst Lieut.-Colonel Sir Samuel Hoare Colonel Sir John Hope Mr. Austin Hopkinson Sir Edgar Jones Major Lane-Fox

Mr. Godfrey Locker-Lampson Mr. Leonard Lyle Mr. M'Guffin Major M'Micking Sir Philip Magnus Mr. Marriott Mr. Moles Dr. Murray Mr. John Murray Sir Henry Norris Mr. Onions Sir William Raeburn Lieut.-Colonel Raw Mr. Renwick Mr. Thomas Richards Sir Hallewell Rogers Mr. Arthur Samuels Mr. Thomas Shaw Mr. Simm Mr. Stewart Sir Robert Thomas Mr. Trevelyan Thomson Mr. George Thorne Sir Courtenay Warner Sir Alfred Warren Colonel Weigall Sir Kingsley Wood Sir Robert Woods

Clause 3, further considered.

Amendment again proposed, in page 3, to leave out the lines 18 to 29, inclusive-(Captain Barnett).-Question proposed, "That the words proposed to be left out stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment made, in page 3, line 33, after the word "section," by inserting the words "including provisions for the transfer of any property, rights, and liabilities held, enjoyed, or incurred by any Government department in connection with any powers or duties transferred "-(Major Astor).

Question, "That Clause 3, as amended, stand part of the Bill,"-put, and agreed to.

#### Clause 4.

Amendment proposed, in page 4, line 1, to leave out from the word "be" to the word "councils," in line 2, and to insert the words "the duty of the Minister to set up advisory" —(Sir Watson Cheyne),—instead thereof.—Question proposed, "That the words proposed to be left out down to the word 'consultative 'stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 4, line 2, to leave out the words "consultative councils," and to insert the words "advisory committees"—(*Major Barnes*),—instead thereof. —Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

An Amendment made, in page 4, line 2, after the word "councils," by inserting the words "in England and Wales"-(Dr. Addison).

Another Amendment proposed, in page 4, hine 3, after the word "Order," to insert the words "information about diet and hygiene and "-(Captain Barnett).-Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 4, line 3, to leave out the words "and assistance," in order to insert the words "to the Minister "—(Major Barnes),—instead thereof.—Question proposed, "That the words proposed to be left out stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment made in page 4, line 3, after the word "assistance," by inserting the words "to the Minister"— $(Major \ Astor)$ .

Another Amendment proposed, in page 4, line 5, at the end, to insert the words "and the Minister shall have power to set up a joint committee of such consultative councils "-(Mr. Godfrey Locker-Lampson).-Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 4, line 6, after the word "council," to insert the words "except as specified in subsection (3)"—(*Lieut.-Colonel Sir Samuel Hoare*).—Question put, "That those words be there inserted."—The Committee divided :—

| Ayes, 14.   |   |  |  |
|---|---|--|--|
| Captain Barnett<br>Mr. Briant<br>Mr. Cairns<br>Mr. Thomas Davies<br>(Cirencester) | Major Farquharson<br>Mr. Gilbert<br>Sir Henry Harris<br>Mr. Hinds<br>LtColonel Sir Samuel Hoare | Colonel Sir John Hope<br>Dr. Murray<br>Mr. John Murray<br>Mr. Trevelyan Thomson<br>Mr. George Thorne |  |
|   |   |  |  |

Noes, 22.

| Dr. Addison               | Sir Cyril Cobb             | Lieutenant-Colonel Raw |
|---------------------------|----------------------------|------------------------|
| Sir Ryland Adkins         | Captain Elliot             | Mr. Renwick            |
| Major Astor               | Mr. Thomas Griffiths       | Mr. Stewart            |
| Major Barnes              | Sir Edgar Jones            | Sir Robert Thomas      |
| Lord Henry Cavendish-Ben- | Mr. Godfrey Locker-Lampson | Sir Courtenay Warner   |
| tinck                     | Mr. Leonard Lyle           | Sir Kingsley Wood      |
| Sir Thomas Bramsdon       | Major M'Micking            | Sir Robert Woods       |
| Sir Watson Cheyne.        | Sir Philip Magnus          |                        |

[Adjourned till Tuesday, 25th March, at 11 o'clock.

#### MINISTRY OF HEALTH.

Tuesday, 25th March, 1919.

#### MEMBERS PRESENT :

Sir ARCHIBALD WILLIAMSON in the Chair.

Dr. Addison Sir Ryland Adkins Major Astor Major Barnes Captain Barnett Lord Henry Cavendish-Bentinck Sir Thomas Bramsdon Mr. Briant Mr. Cairns Sir Watson Cheyne Major Sir Edward Coates Sir Cyril Cobb Major Colfox Captain Charles Craig Mr. Thomas Davies (Cirencester) Sir William Howell Davies Mr. Devlin Captain Elliot Major Farquharson Mr. Galbraith Mr. Gilbert Mr. Thomas Griffiths Sir Henry Harris Mr. Hayday Major Hills Mr. Hinds Mr. Hirst Colonel Sir John Hope Mr. Austin Hopkinson Sir Edgar Jones

Mr. Haydn Jones Major Lane-Fox Mr. Godfrey Locker-Lampson Mr. Leonard Lyle Mr. M'Guffin Major M'Micking Mr. Marriott Mr. Moles Dr. Murray Mr. John Murray Sir Henry Norris Lieut.-Colonel Raw Mr. Renwick Mr. Arthur Samuels Mr. Thomas Shaw Mr. Simm Mr. Sitch Mr. Stewart Sir Robert Thomas Mr. Trevelyan Thomson Mr. George Thorne Sir Courtenay Warner Sir Alfred Warren Colonel Weigall Sir William Whitla Mr. Wilkie Sir Kingsley Wood Sir Robert Woods Mr. Robert Young

#### Clause 4, further considered.

Amendment made, in page 4, line 6, by leaving out the words "persons of both sexes," and inserting the words "women as well as men," instead thereof—(Sir Watson Cheyne).

Another Amendment proposed, in page 4, line 6, after the word "sexes," to insert the words "a substantial number being women "-(Mr. Thomas Griffiths).-Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 4, line 8, at the end, to add the words "and, its reports shall be published within two months of presentation to the Ministry, unless it makes a recommendation to the contrary"— $(Mr. Godfrey \ Locker-Lampson)$ .—Question proposed, "That those words be there added."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 4, line 8, at the end, to add the words :---

"(3) No such council shall be established or sit in any area administered by a county or county borough council without the consent of the county or county borough council of that area, and where such consent is given every such council shall consist only of persons elected by the county or county borough council, as the case may be "—(Major Barnes).

Question proposed, "That those words be there added."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 4, line 8, at the end, to add the words :---

"No person shall remain a member of an advisory committee for more than three years without reappointment, and no member shall remain in office continuously for more than six years."—(Major Barnes).

Question proposed, "That those words be there added."

Amendment, by leave, withdrawn.

Question, "That Clause 4, as amended, stand part of the Bill,"-put, and agreed to.

#### Clause 5.

Amendment made, in page 4, line 9, by leaving out the word "may," and inserting the word "shall "-(Sir Edgar Jones).

Another Amendment made, in page 4, line 9, by leaving out from the word "shall," to the end of the Clause, and inserting the words "subject to the provisions of this Act, appoint such officers as he may think fit to constitute a Board of Health in Wales through whom he may exercise and perform in Wales in such manner as he may think fit any of his powers and duties; the Board and any officer who is a member thereof shall act under the directions, and comply with the instructions, of the Minister "-(Dr. Addison).

Question, "That Clause 5, as amended, stand part of the Bill,"-put, and agreed to.

Clause 6.

Resolution of the House of March 6 read as follows :---

"That it is expedient to authorise the payment, out of moneys to be provided by Parliament, of an annual salary not exceeding five thousand pounds to the Minister of Health; and of such other salaries, remuneration, and expenses as may become payable under any Act of the present Session to establish a Ministry of Health."

An Amendment proposed, in Clause 6, page 4, line 17, at the end, to insert the words "and one at least of the assistant secretaries shall be a woman "-(Mr. George Thorne).—Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 4, line 17, at the end, to insert the words :----

"Provided that, in the making of any such appointments, no discrimination be made for reasons of sex between men and women "-(Mr. George Thorne).

Question put, "That those words be there inserted."-The Committee divided :-

| Sir Thomas Bramsdon       | Mr. Hinds                  | Colonel Sir Henry Norris |
|---------------------------|----------------------------|--------------------------|
| Mr. Briant                | Mr. Hirst                  | Mr. Renwick              |
| Major Colfox              | Colonel Sir John Hope      | Mr. Thomas Shaw          |
| Sir William Howell Davies | Mr. Havdn Jones            | Mr. Sitch                |
| Captain Elliot            | Mr. Godfrey Locker-Lampson | Sir Robert Thomas        |
| Major Farquharson         | Mr. M'Guffin               | Mr. Trevelyan Thomson    |
| Mr. Gilbert               | Major M'Micking            | Mr. George Thorne        |
| Mr. Thomas Griffiths      | Mr. Marriott               | Mr. Robert Young         |
| Sir Henry Harris          | Dr. Murray                 |                          |

Aves, 26.

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| Dr. Addison                               | Captain Charles Craig                | Mr. Stewart          |
|---|--------------------------------------|----------------------|
| Major Astor                               | Mr. Thomas Davies                    | Sir Courtenay Warner |
| Major Barnes                              | (Cirencester)                        | Sir Alfred Warren    |
| Captain Barnett                           | Mr. Austin Hopkinson                 | Colonel Weigall      |
| Mr. Cairns                                | Sir Edgar Jones                      | Sir William Whitla   |
| Sir Watson Cheyne                         | Major Lane-Fox                       | Sir Kingsley Wood    |
| Major Sir Edward Coates                   | Mr. Leonard Lyle                     | Sir Robert Woods     |
| Major Sir Edward Coates<br>Sir Cyril Cobb | Mr. Leonard Lyle<br>LieutColonel Raw | Sir Kobert Woods     |

Another Amendment made, in page 4, line 24, after the word "councils," by inserting the words " and committees thereof "-(Major Astor).

Another Amendment proposed, in page 4, line 24, after the word "councils," to insert the words "and for research"—(Sir Watson Cheyne).—Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 4, line 26, at the end, to insert the words :---

"Provided that no such moneys shall be paid to members of consultative councils other than in respect of travelling and out-of-pocket expenses and reasonable compensation for loss of remunerative time " $-(Mr.\ Godfrey\ Locker-Lampson)$ .

Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Another Amendment made, in page 4, line 26, at the end, by inserting the words :--

"Provided that no payments shall be made to members of consultative councils and committees thereof other than the repayment of travelling expenses and payment of subsistence allowance and reasonable compensation for loss of remunerative time"—(Major Astor).

Question, "That Clause 6, as amended, stand part of the Bill,"-put, and agreed to.

#### Clause 7.

Amendment proposed, in page 5, line 6, at the end, to insert the words "and shall be subject to the jurisdiction of His Majesty's courts of law and equity in the same way as a private subject, and shall have the same rights and be subject to the same liabilities in respect of costs as a private subject "—(Sir Robert Woods).—Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

An Amendment made, in page 5, line 10, at the end, by inserting the words :---

"(3) For the purpose of acquiring and holding land the Minister for the time being shall be a corporation sole by the name of the Minister of Health, and all land vested in the Minister shall be held in trust for His Majesty for the purposes of the Ministry of Health.

(4) Upon and by virtue of the appointment of any person to be Minister, the benefit of all deeds, contracts, bonds, securities, or things in action vested in his predecessor at the time of his predecessor ceasing to hold office, shall be transferred to and vested in and enure for the benefit of the person so appointed, in the same manner as if he had been contracted with instead of his predecessor, and if his name had been inserted in all such deeds, contracts, bonds, or securities instead of the name of his predecessor "-(Major Astor).

Another Amendment made, in page 5, line 15, at the end, by inserting the words :---

"Provided that it shall be lawful for two secretaries of the Ministry to sit as Members of the Commons House of Parliament at the same time "-(Major Astor).

Question, "That Clause 7, as amended, stand part of the Bill,"--put, and agreed to.

#### Clause 8.

Amendment proposed, in page 5, line 17, at the end, to insert the words :---

"Any Order in Council under this Act which transfers powers from or to the Ministry of Health, or creates any fresh administrative or judicial body, shall be laid in draft before each House of Parliament, and shall not be submitted to His Majesty until each House has passed a resolution approving, with or without amendments, of the said draft "--(Sir Courtenay Warner).

Question proposed, "That those words be there inserted."

Amendment, by leave, withdrawn.

Amendment made, in page 5, line 26, by leaving out from the word "sitting" to the end of the Clause, and inserting :---

"(3) In the case of any Order providing for any transfers of powers or duties to or from the Minister under Sub-sections (2) and (3) of section three of this Act, the Order shall not take effect until both Houses by resolution have adopted the same, and shall take effect subject to any modifications and adaptations which may be agreed to by both Houses, and in the case of any other Order if either House, before the expiration of such thirty days, presents an address to His Majesty against the draft, or any part thereof, no further proceedings shall be taken thereon without prejudice to the making of any new draft Order "-(Dr. Addison).

Question, "That Clause 8, as amended, stand part of the Bill,"-put, and agreed to.

Clause 9, disagreed to.

Clause 10.

Amendment proposed, in page 7, line 21, to leave out the words "Secretary for Scotland," and to insert the words "Chairman of Scottish Insurance Commissioners"—instead thereof —(*Captain Walter Elliot*).—Question proposed, "That the words proposed to be left out stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment proposed, in page 7, lines 23 and 24, to leave out the words "national health insurance," and to insert the words "matters affecting or incidental to the health of the people "-(Sir Edgar Jones).—Question proposed, "That the words proposed to be left out stand part of the Clause."

Amendment, by leave, withdrawn.

Question, That Clause 10 stand part of the Bill,-put, and agreed to.

Clause 11.

Amendment proposed, in page 8, line 10, at the end, to insert the words --

"Provided that the latest day for the transfer of powers to the Minister under sub-section (1) of section three of this Act shall not be later than one year after the passing of this Act "-(Mr. Godfrey Locker-Lampson).

Question, "That those words be there inserted,"-put, and agreed to.

Another Amendment proposed, in page 8, to leave out lines 11 to 13, inclusive—(Mr. Godfrey Locker-Lampson).—Question proposed, "That the words proposed to be left out stand part of the Clause."

Amendment, by leave, withdrawn.

Another Amendment made, in page 8, line 16, at the end, by inserting the words :---

"(3) For the purposes of this Act Monmouthshire shall be deemed to form part of Wales"—(Dr. Addison).

Another Amendment made, in page 8, line 18, by leaving out the words "the Scottish Insurance Commissioners"—(Major Astor).—Question, "That Clause 11, as amended, stand part of the Bill,"—put, and agreed to.

New Clause ("Application to Ireland") brought up, and read the first time as follows :----

"(1) In Ireland it shall be the duty of the Chief Secretary to take all such steps as may be desirable to secure the effective carrying out and co-ordination of measures conducive to the health of the people, including measures for the prevention and cure of diseases, the treatment of physical and mental defects, 5 the collection, preparation, and publication of information and statistics relating thereto, and the training of persons for health services.

(2) The provisions of this Act with respect to consultative councils shall apply to Ireland as they apply to England and Wales with the substitution therein of the Lord Lieutenant for His Majesty, the Chief Secretary for the

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10 Minister, and the Dublin Gazette for the London Gazette, and with the addition of the following provision :--

For the purpose of giving advice and assistance to the Chief Secretary in connection with his powers under this Act a council shall be established (which shall be called the Irish Public Health Council) consisting of the following persons :---

- (a) The Vice-President and the two other Commissioners of the Local Government Board for Ireland;
- (b) Such one or more of the Irish Insurance Commissioners as may be nominated by the Chief Secretary;
- (c) The Registrar General of Births, Deaths, and Marriages in Ireland; and
- (d) Such number of registered medical practitioners, not exceeding three, as may be from time to time nominated by the Chief Secretary, one of whom shall be a woman and one of whom shall be a medical practitioner who is registered on the Medical Register in respect of a diploma in sanitary science, public health, or State medicine.

(3) The expenses of the Chief Secretary and of the Irish Public Health Council under this Act, including such remuneration of the medical practitioners who 30 are members of that Council as the Treasury may determine, shall be paid in like manner as the expenses of the Ministry.

(4) Save as aforesaid, or as otherwise expressly provided in this Act, the foregoing provisions of this Act shall not apply to Ireland "-(Mr. Attorney-General for Ireland).

Motion made, and Question proposed, "That the Clause be read a second time."

Adjourned till Thursday next, at 11 o'clock.

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MINISTRY OF HEALTH.

Thursday, 27th March, 1919.

#### MEMBERS PRESENT :

Sir ABCHIBALD WILLIAMSON in the Chair.

Dr. Addison Sir Ryland Adkins Majør Astor Major Barnes Captain Barnett Lord Henry Cavendish-Bentinek Sir Thomas Bramsdon Mr. Briant Mr. Cairns Sir Watson Cheyne Major Sir Edward Coates Sir Cyril Cobb Major Colfox Captain Charles Craig Mr. Thomas Davies (Cirencester) Sir William Howell Davies Mr. Devlin Captain Elliot Major Farquharson Mr. Galbraith Mr. Gilbert Mr. Thomas Griffiths Major Hills Mr. Hinds Colonel Sir John Hope

Mr. Austin Hopkinson Sir Edgar Jones Major Lane-Fox Mr. Godfrey Locker-Lampson Mr. Leonard Lyle Mr. M'Guffin Major M'Micking Sir Philip Magnus Mr. Marriott Mr. Møles Mr. John Murray Sir Henry Norris Lieut.-Colonel Raw Mr. Renwick Mr. Arthur Samuels Mr. Simm Sir Robert Thomas Mr. Trevelyan Thomson Sir Courtenay Warner Sir Alfred Warren Colonel Weigall Mr. Charles White Sir William Whitla Sir Kingsley Wood Sir Robert Woods

New Clause, further considered.

Question again proposed, "That New Clause ('Application to Ireland') be read a second time."-Question put, and negatived.

Another New Clause ("Application to Ireland") brought up, and read the first time as under :---

"(1) For the purpose of promoting the health of the people in Ireland and exercising the powers conferred on him by this Act the Chief Secretary shall be the Minister of Health for Ireland, and it shall be his duty as such Minister to take all such steps as may be desirable to secure the effective carrying out 5 and co-ordination of measures conducive to health, including measures for the prevention and cure of diseases, the treatment of physical and mental defects, the collection, preparation, and publication of information and statistics relating thereto, and the training of persons for health services.

(2) The provisions of this Act with respect to consultative councils shall 10 apply to Ireland with the substitution therein of the Lord Lieutenant for His Majesty and with the addition of the following provision :—

For the purpose of giving advice and assistance and making proposals to the Chief Secretary in connection with his powers and duties under this Act a council shall be established (which shall be called the Irish Public Health Council) consisting of the following persons :---

- (a) The Vice-President and the two other Commissioners of the Local Government Board for Ireland;
- (b) The chairman and such two others of the Irish Insurance Commissioners as may be nominated by the Chief Secretary;
- (c) The Registrar General of Births, Deaths, and Marriages in Ireland;
- (d) A registered medical practitioner, who shall act as chairman of the Council under the direction of the Chief Secretary, and three other registered medical practitioners, one of whom shall be a woman and one of whom shall be a medical practitioner who is registered on the Medical Register in respect of a diploma in sanitary science, public health, or State medicine;
- (e) Six other persons having practical experience of matters relating or incidental to or affecting the health of the people.

30 (3) The Chief Secretary shall from time to time nominate the persons who are to be members of the Irish Public Health Council under paragraphs (d) and (e) of the preceding sub-section.

(4) The expenses of the Chief Secretary and of the Irish Public Health Council under this Act, including such remuneration of the chairman and other 35 members of that Council as the Treasury may determine, shall be paid in like manner as the expenses of the Ministry.

(5) Save as aforesaid, or as otherwise expressly provided in this Act, the foregoing provisions of this Act shall not apply to Ireland "-(Mr. Attorney-General for Ireland).

Question, " That the New Clause be read a second time,"-put, and agreed to.

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