

**Annual report : 1943 / Manchester, Salford, and Stretford Joint Hospitals
Advisory Board.**

Contributors

Manchester, Salford, and Stretford Joint Hospitals Advisory Board.

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THE
MANCHESTER, SALFORD, AND STRETFORD
JOINT HOSPITALS ADVISORY BOARD.



Annual Report
1943.



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P R E F A C E

Section 13 of the Local Government Act, 1929 (since repealed and re-enacted as Section 182 of the Public Health Act, 1936), placed a statutory obligation upon Local Authorities to consult with representatives of the Voluntary Hospitals with regard to the provision of hospital accommodation generally, which suggested that hospital services should before long cease to have the sharp division as between voluntary and rate-aided establishments and that, in the future, all hospitals should operate as one common provision for the benefit of the populace at large.

Prior and subsequent to the passing of the Local Government Act, 1929, which provided "that the council of every county and county borough shall, when making provision for hospital accommodation in discharge of the functions transferred to them under this Act, consult such committee or other body as they consider to represent both the governing bodies and the medical and surgical staffs of the Voluntary Hospitals providing services in or for the benefit of the county or county borough as to the accommodation to be provided and as to the purposes for which it is to be used," both conferences and co-operative action had taken place between the Manchester Corporation and certain of the Manchester Voluntary Hospitals, but, in March, 1935, a proposal for the formation of a body, permanent in its constitution but acting in an advisory capacity, which would ensure a measure of co-operation and co-ordination far greater than that required by Section 13 of the Local Government Act, was approved. This body was to be representative of the City Council, the Voluntary Hospitals Council, and the University and when consulted could, as a single governing body entrusted with the policy of hospital provision, both as regards quantity and type, whilst preserving the independence of the particular hospital concerned, advise any of the constituent hospital authorities as to the proper co-ordination of hospital services or on other matters or projects which required impartial decisions in the best interests of the hospitals in the city viewed as a whole.

Consequently, the Manchester Joint Hospitals Advisory Board came into being, the first meeting being held on the 28th October, 1935. In September, 1941, it was felt that the scope of the Board should be widened so as to bring within its orbit districts beyond the boundaries of Manchester, and on the 19th May, 1942, the final meeting of the Board was held, after performing much useful work to further the co-ordination of all the hospital and ancillary services in Manchester.

In the meantime, consultations had taken place with the Local Authorities of Salford and Stretford and with representatives of the Salford Royal Hospital, all of whom readily agreed to become constituent members of the new Joint Board. On the 11th August, 1942, the inaugural meeting of the present Manchester, Salford, and Stretford Joint Hospitals Advisory Board was held. The constitution which was then adopted is still in operation and a copy is set out in pages 6 to 8 to the Annual Report.

R. H. ADCOCK,

R. L. NEWELL,

Joint Honorary Secretaries.

THE MANCHESTER, SALFORD, AND STRETFORD JOINT HOSPITALS ADVISORY BOARD, 1942-3.

LIST OF MEMBERS.

Chairman : SIR JOHN S. B. STOPFORD, M.D., F.R.S.

Deputy Chairman : ALDERMAN R. G. EDWARDS, M.A., J.P.

Representing the City Council of Manchester :—

Alderman R. G. Edwards, M.A., J.P.
Alderman A. James, J.P.
Councillor Mrs. N. Beer, J.P.
Councillor T. M. Larrad, J.P.
Councillor S. Meadowcroft.
Councillor W. Onions, J.P.
Councillor F. E. Tylecote, M.D., F.R.C.P., J.P.
The Medical Officer of Health (C. Metcalfe Brown, Esq., M.D., D.P.H.).

Representing the City Council of Salford :—

Alderman J. A. Webb, M.B.E., J.P.
Councillor W. W. Crabtree.
Councillor C. R. V. Haynes, J.P.
The Town Clerk (H. H. Tomson, Esq.).
The Medical Officer of Health (J. L. Burn, Esq., M.D., B.S., B.Hy., D.P.H.).

Representing the Borough Council of Stretford :—

Alderman W. Wardle, J.P.
The Medical Officer of Health (E. H. Walker, Esq., M.B., D.P.H.).

Representing the Voluntary Hospitals Council :—

Sir Walter P. Cobbett, M.A., C.B.E.	} Manchester Hospitals.
Mr. F. Grundy, J.P.	
Mr. T. F. Heyworth.	
Mr. J. Sillavan.	
Professor H. Platt, M.D., M.S., F.R.C.S.	
Mr. F. J. Cable, F.H.O.A.	
Major E. F. Pilkington, J.P.—Salford Hospitals.	
Dr. T. Wheeler Hart, C.B.E., D.L., M.B.—Stretford Hospital.	

Representing the University of Manchester :—

Sir John S. B. Stopford, M.D., F.R.S. (the Vice-Chancellor).
Professor J. C. Bramwell, M.D., F.R.C.P.
Professor J. Morley, Ch.M., F.R.C.S.
Sir William Fletcher Shaw, M.D., F.R.C.O.G., F.R.C.P.
Alderman Wright Robinson, M.A., J.P.

Representing the Local Medical and Panel Committees :—

Dr. J. T. D'Ewart, M.B.
Dr. A. W. Davison, M.B.

OFFICERS.

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**THE MANCHESTER, SALFORD, AND STRETFORD JOINT HOSPITALS
ADVISORY BOARD.**

CONSTITUTION AND FUNCTIONS.

1. *Title.* The Board shall be known as "The Manchester, Salford, and Stretford Joint Hospitals Advisory Board," and is hereinafter referred to as the "Joint Board."

2. *Constitution.* The Joint Board shall comprise representatives elected annually by the Councils of Manchester, Salford, and Stretford (representing the municipal hospitals); by the Hospitals Council (representing the voluntary hospitals of Manchester, Salford, and Stretford); by the University of Manchester; and by the Local Medical and Panel Committees, which Councils and other bodies are hereinafter referred to as the "Constituent Bodies," and the number of representatives to be elected by each of the Constituent Bodies shall be:—

Council of the City of Manchester ..	Seven members and the Medical Officer of Health.
Council of the City of Salford	Four members and the Medical Officer of Health.
Council of the Borough of Stretford..	One member and the Medical Officer of Health.
Hospitals Council	Eight members, including representatives of the voluntary hospitals of Manchester, Salford, and Stretford.
University of Manchester	Five members.
Local Medical and Panel Committees	Two Members.

3. *Functions.* The Joint Board shall act solely in an advisory capacity and shall be empowered and required to tender advice to each Constituent Body in regard to each hospital controlled by, or associated with, that Constituent Body, and each Constituent Body shall consult the Joint Board when any step is contemplated relating to a hospital controlled by, or associated with, that Constituent Body which affects any of the matters which are to be regarded as appropriate for consideration by the Joint Board; these are:—

- (a) all or any of the matters referred to in Section 182 of the Public Health Act, 1936;

- (b) any matters associated with the development of hospital work, including the provision of new hospital accommodation ;
- (c) extensions of, or additions to, existing hospital accommodation ;
- (d) the principles underlying the medical and surgical staffing of the hospitals concerned ;
- (e) medical education and research ; and
- (f) all or any matters which the Joint Board may consider might advantageously be the subject of advice.

4. *Co-opted Members.*

A representative of any hospital affected may be invited to attend, without voting power, any meeting or meetings of the Joint Board or any Sub-Committee thereof during the consideration of any proposal.

5. *Election and Duration of Office of Members.*

The members of the Joint Board shall be elected as often as may be necessary, and in any event, within five weeks of any vacancy occurring, by resolutions of the Constituent Bodies ; shall hold office until the 9th day of November in each year following their election ; but shall be eligible for re-election. In the event of a member ceasing to be a member of the Constituent Body represented by him, he shall also cease to be a member of the Joint Board.

6. *Sub-Committees.*

The Joint Board may, from time to time, appoint out of its own members, Sub-Committees consisting of whatever number of persons it may think fit, for any purposes which, in the opinion of the Joint Board, can most conveniently be dealt with by a Sub-Committee, and the Chairman and Vice-Chairman of the Joint Board shall be *ex officio* members of all such Sub-Committees.

7. *Power to Co-opt.*

The Joint Board or any Committee or Sub-Committee thereof may co-opt any person who, in the opinion of the Joint Board or of the Sub-Committee, would be of material assistance to the Board or to the Sub-Committee, but any person co-opted shall not have power to vote.

8. *Chairman and Vice-Chairman.*

The Joint Board shall, in November of each year, appoint a Chairman and a Vice-Chairman, and the Chairman or, in his absence, the Vice-Chairman, shall preside at all meetings of the Joint Board. In the absence from any meeting of both the Chairman and the Vice-Chairman, a Chairman shall be elected to preside at that meeting.

The Chairman may be elected from among the members of the Joint Board without exception, but in the event of the Chairman being a member elected by one of the Councils of the City of Manchester or Salford or the Borough of Stretford, then the Vice-Chairman

shall be elected from among the members elected by the Hospitals Council, and *vice versa*. In the event of the Chairman being a member elected by the University, the Vice-Chairman shall be a member elected by either one of the Councils of the City of Manchester or Salford or the Borough of Stretford, or by the Hospitals Council.

9. *Meetings.* Meetings of the Joint Board shall be held on fixed days, no less frequently than one in every three months. Special meetings of the Joint Board shall be called by the Chairman when circumstances warrant and extraordinary meetings may also be called on the requisition of not less than one-quarter of the members of the Joint Board.
10. *Quorum.* A quorum shall consist of nine members of the Joint Board and a quorum for any Sub-Committee shall consist of any three members thereof; co-opted members shall not be taken into account.
11. *Notice of Meetings.* Except in exceptional circumstances, not less than seven clear days' notice of a meeting of the Joint Board shall be given to members, and the matters to be discussed at any meeting shall be stated upon the notice convening the meeting.
12. *Officers.* The Joint Board shall have power to make such arrangements as are necessary to carry out the secretarial and clerical work of the Joint Board, including power to appoint such officers and servants as it may, from time to time, deem necessary, any one or all of whom may be honorary or paid as the Joint Board shall determine.
13. *Standing Orders.* The Joint Board may, from time to time, make Standing Orders for the regulation of their proceedings and business and may, at any time, vary or revoke the same, provided that due notice of the intention to make such amendment shall have been given.
14. *Proceedings.* The proceedings of the Joint Board, at each and every meeting, shall be issued *in extenso* to the Constituent Bodies and to each member of the Joint Board, but shall not be issued to individual hospitals.

NOTE.—At a meeting of the Joint Board on the 11th August, 1942, the under-mentioned resolution relative to Clause 14, was adopted:—

Resolved,—

That if in the opinion of the Joint Board, the circulation *in extenso* of proceedings of meetings of such Board to each member during the period of hostilities be deemed inexpedient, the provisions of Clause 14, referred to above, be held in abeyance.

THE MANCHESTER, SALFORD, AND STRETFORD JOINT HOSPITALS
ADVISORY BOARD.

ANNUAL REPORT.

Period Covered by Report.

This, the first Annual Report of the Manchester, Salford, and Stretford Joint Hospitals Advisory Board, covers the period between the 11th August, 1942, when the inaugural meeting of the re-constituted Board (successor to the late Manchester Joint Hospitals Advisory Board) was held, until the 30th November, 1943. It will be recollected that the late Board published five Annual Reports, the last of which was published after the Board's final meeting on the 18th May, 1942.

Personal.

The Board record their deep regret on the death of Mr. F. Holt Diggle, who was an active representative of the Manchester Voluntary Hospitals Council on the late Joint Board and a co-opted member on the Medical Advisory Committee. Dr. A. A. Smalley has been appointed a member of the Advisory Committee in his place.

The Board also regret to announce the resignation of Sir Christopher T. Needham. Sir Christopher had been a member of the late Manchester Joint Hospitals Advisory Board from their inception, as a representative of the Victoria University of Manchester, and was Chairman from the inception of the Board in October, 1935, until August, 1942, when the new Joint Board was formed. He rendered valuable service throughout the period of his membership and the Board take this opportunity of publicly expressing their thanks to him. Alderman Wright Robinson has been appointed a member in his place as a representative of the Victoria University.

In May, 1943, the Board were informed that the Nuffield Provincial Hospitals Trust had agreed to the recognition of the Board as the body which should deal with grants from the Trust in their area. This necessitated the appointment of an Honorary Treasurer and, at the request of the Board, Mr. James Lythgoe, Treasurer of the City of Manchester, kindly consented to accept office. This appointment was confirmed on the 12th March, 1943.

Child Health and Paediatrics.

During the period under review, the Board have given considerable attention to the question of Child Health and have received memoranda on behalf of the Manchester Royal Infirmary, St. Mary's Hospitals, The Royal Manchester Children's Hospital, and the Duchess of York Hospital for Babies on this vital subject. The Board have expressed by resolution their opinion that there is a need for an Institute and Chair of Child Health and Paediatrics and have authorised the Executive Committee to consider the details

connected with the proposal. The Executive Committee have authorised arrangements to be made for a survey of existing child health services and for consulting such authorities as may be deemed desirable, with a view to collating all the information which may be of assistance to the Board in considering the setting up of such an Institute and Chair. A questionnaire has been issued to all appropriate bodies and the replies are now in the hands of the Medical Officers of Manchester, Salford, and Stretford, who are tabulating them prior to their consideration. The Executive Committee, therefore, are not yet in a position to make recommendations.

Neurological Institute.

At a meeting of the Board, held on the 11th December, 1942, a memorandum was received from the Manchester Royal Infirmary, containing proposals for the formation of a Neurological Institute to serve the Manchester region and the wider area over which the influence of Manchester now exists or may exist in the future. The Board have expressed the opinion that there is a need for such an Institute and have requested the Executive Committee to give further detailed consideration to the proposals contained in the memorandum. The Executive Committee are, accordingly, considering the matter. They have requested the Medical Officer of Health for Manchester to make certain enquiries on their behalf and are now awaiting the consequent report.

University Medical Centre.

A further question which has been considered is a proposal that the island site bounded by Oxford Road, High Street, Upper Brook Street, and Nelson Street (part of which is at present occupied by the Manchester Royal Infirmary, St. Mary's Hospital, the Manchester University, and the Manchester Royal Eye Hospital) should be zoned as a future Medical Centre which should provide for teaching, research, and the treatment of every kind of disease.

The Joint Board have expressed the opinion that, in view of the situation of the Manchester Royal Infirmary and the University, it is highly desirable that the development of an area in the locality of these institutions which might be required in connection with any post-war hospital and public health development should not be prejudiced and, whilst they do not feel they are in a position at present to express any views as to the extent of the area which might be required for any such development or, in fact, to the nature of the services to be provided, they are of the opinion that an area should be zoned for hospital and allied purposes. They have, therefore, recommended that the Manchester Royal Infirmary should forward their memorandum to the Planning Authority of the City, with a recommendation that an area should be zoned for hospital and allied purposes in the provisional plan which they understand is being prepared, so that development prejudicial to health interests should, so far as possible, be prevented. The Board of the Royal Infirmary have made the application, which has been approved in principle by the City Council and will be taken into account in the provisional schemes which are in course of preparation in connection with the re-planning of the City.

Manchester Royal Infirmary—Central Branch.

In February, 1943, the Board were informed by Sir Walter Cobbett, Chairman of the Board of Management of the Manchester Royal Infirmary, that there was a possibility that his Board would be forced to close down the Central Branch of the Manchester Royal Infirmary, as the very small portion of the hospital which the Ministry of Health permitted to be used (for reasons of safety) did not justify the utilisation of the services of three full-time medical officers, whose services could more profitably be used elsewhere. The Board were anxious, if at all possible, to keep the Branch open and Dr. C. Metcalfe Brown, Medical Officer of Health for the City of Manchester, consulted, on behalf of the Board, with officers of the Ministry of Health, with a view to obtaining sanction for work to be put in hand to make the whole of the building available once again for hospital purposes. The Joint Board agreed to support any action which might be taken by the Board of Management of the Manchester Royal Infirmary to ensure that all the beds at the Central Branch should again be made available for patients, but it is regretted that the Infirmary Board were forced, owing to circumstances over which they had no control, to close the Branch during the year.

Manchester and Salford Emergency Blood Transfusion Service.

On the 9th February, 1943, the Executive Committee of the Manchester and Salford Emergency Blood Transfusion Service, in consequence of the receipt of a circular from the Ministry of Health, expressed the opinion that their work could, with advantage, be amalgamated with the Ministry of Health's Regional Blood Transfusion Service for the duration of the war. The Committee accordingly ceased its activities for the duration of the war and requested the Ministry to incorporate the work in that of the Regional Service.

Nuffield Provincial Hospitals Trust.

As previously mentioned in this report, the Nuffield Provincial Hospitals Trust have recognised the Board as the medium through which grants from the Trust shall be disbursed in the Manchester, Salford, and Stretford area. The Trust have allocated to the Board for distribution the sum of £1,000 per annum for three years, commencing on the 1st April, 1943. Three appeals have been received during the year and the Board have allocated the sum of £500 to the Department of Education of the Deaf at the Manchester University. The two remaining appeals were not granted and the Board have retained the sum of £500 to meet any further appeals which may be received during the current year. The Board wish, if possible, to allocate a further amount to the Department of Education of the Deaf. They feel its work is worthy of the highest recognition and an appeal has been made to the Nuffield Provincial Hospitals Trust to increase the amount of annual grant for this area.

Advisory Panel.

The Advisory Panel, under the Chairmanship of Sir Walter Cobbett, have continued to function successfully and have on two occasions met for the purpose of advising the Manchester Public Health Committee regarding the Consultant Service of the Municipal Hospitals.

Group Preliminary Training Schools for Nurses.

A memorandum from the Nuffield Provincial Hospitals Trust regarding the provision of Group Preliminary Training Schools for Nurses has been considered and referred to the constituent bodies of the Board for their observation, prior to further consideration.

Accounts and Statistics.

The Honorary Treasurer's Report, containing accounts and statistics relating to the Voluntary Hospitals and Kindred Institutions in Manchester, Salford, and Stretford, is enclosed with this report.

Conclusion.

In conclusion, the Board wish to express their grateful thanks to the Manchester Corporation for the use of a Committee Room and to the Honorary Officers for their valued services.

On behalf of the Joint Board,

JOHN S. B. STOPFORD,
Chairman.

November, 1943.

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