[Report of the Medical Officer of Health for Southwark, The Vestry of the Parish of St. George the Martyr].

Contributors

St. George the Martyr (Southwark, London, England). Parish Council. Waldo, F. J.

Publication/Creation

1898.

Persistent URL

https://wellcomecollection.org/works/gg9bequ3

License and attribution

You have permission to make copies of this work under a Creative Commons, Attribution, Non-commercial license.

Non-commercial use includes private study, academic research, teaching, and other activities that are not primarily intended for, or directed towards, commercial advantage or private monetary compensation. See the Legal Code for further information.

Image source should be attributed as specified in the full catalogue record. If no source is given the image should be attributed to Wellcome Collection.



Sou 25

Vestry of St. George the Martyr,

SOUTHWARK.

ANNUAL REPORT

. FOR 1897, . .

OF THE

MEDICAL OFFICER OF HEALTH,

F. J. WALDO,

M.A., M.D. (Cantab.), Barrister-at-Law.

DIPLOMATE IN PUBLIC HEALTH OF THE ROYAL COLLEGES OF PHYSICIANS AND SURGEONS (ENGLAND);

MEMBER OF THE ROYAL COLLEGE OF SURGEONS (ENGLAND);

FELLOW OF THE SOCIETY OF MEDICAL OFFICERS OF HEALTH;

MEDICAL OFFICER OF HEALTH OF THE HONOURABLE SOCIETIES OF THE

INNER AND MIDDLE TEMPLES.

TUTOR IN PUBLIC HEALTH TO ST. BARTHOLOMEW'S HOSPITAL MEDICAL SCHOOL.

VESTRY HALL, BOROUGH ROAD, SOUTHWARK 1898.

LIST OF OFFICERS OF THE PUBLIC

HEALTH DEPARTMENT

OF THE

VESTRY OF ST. GEORGE THE MARTYR,

SOUTHWARK.

1	MEDICAL OF	FICER OF	HEALTH:		
FREDERICK J. WALDO	D, M.D., D.	P.H.			Vestry Hall
	PUBL	IC ANALYS	т:		
Dr. J. MUTER, F.R.S., E	din., F.I.C.,	F.C.S.		325, Ken	nington Road
	CHIEF SAN	IMADY THE	DECTOR :		
	CHIEF DAN	ITAKI INS	PECTOR.		
JOHN EDWARDS					Vestry Hall
	DISTRIC	r Inspecto	ORS:		
JAMES WEATHERITT,	Ward I.				Vestry Hall
ROBERT SIMPSON, Wa	rd II				Vestry Hall
WILLIAM H. RALPH,	Ward III.				Vestry Hall
Miss ANNIE ELLIOTT (Insp. Houses	Let in L	odgings, &c	.)	Vestry Hall
	SANIT	CARY CLER	K:		
CHARLES GROVER					Vestry Hall
	Dis	INFECTOR			
WILLIAM THOMAS					Vestry Hall
Мортпару	ATTENDANT	AND Ager	STANT DIST	NEECTOR .	
HOWICANI	TITENDANT	AND ASSI	DIAMI DISI	WELDTON.	

Sou 25

ANNUAL REPORT

ON

THE SANITARY CONDITION

OF THE

Parish of St. George the Martyr, Southwark,

FOR THE YEAR 1897,

BY THE

MEDICAL OFFICER OF HEALTH.

TO THE VESTRY OF THE PARISH OF ST. GEORGE THE MARTYR.

SECTION I.-STATISTICAL.

LADIES AND GENTLEMEN,

The Sixth Annual Report, which I now have the houour to submit to you, treats of the sanitary condition and environment, for the year 1897, of one of the most densely populated districts in London, and, indeed, for that matter, in the United Kingdom.*

The following summary of facts will be found useful in approaching the various matters contained in this report.

^{*} According to the 1896 census Whitechapel heads the list with 220 per acre, and St. George the Martyr stands next with 212.

Area.—St. George's, Southwark, covers 2841 acres. The roads and streets as returned to the end of 1897, measure 19 miles, 5 furlongs, 14 poles.

Boundaries.—The parish, in shape somewhat like a hatchet, merges upon no less than six other Sanitary Districts. It is bounded on the north by St. Saviour and St. Olave, on the west by Lambeth, on the south by Newington and Camberwell, and on the east by Bermondsey.

Geological Formation.—The sub-soil of Southwark consists of porous "made" earth, sand, and gravel, of a depth of fifteen to twenty-five feet, overlying the London elay. Saline springs rise at times to the surface, and in certain excavated parts of the parish—e.g., Theatre and Music Hall, necessitate the constant use of pumps.

Elevation.—The district is low-lying and flat, and is situate at an average of half a foot below the Trinity high water mark of the Thames, as against a mean elevation for London of 47.5 feet above the same mark.

Houses.—I am indebted to the Medical Officer of the Administrative County for a copy of the Superintendent Registrar's Summary, giving the numbers resident in the district on the 29th March, 1896. This summary—given under Table I.—shows also there were 5,512 inhabited and 657 uninhabited houses, which makes an average of 10.9 persons to a house.

TABLE I.

London Census, 1896.

	188			HOU	SES.		PC	PULATI	ON.
	8.			Un	inhabi	ited.			1
Name of Registration Sub-District.	Area in Acres.	No. of Schedules.	Inhabited.	Empty.	Occupied in Daytime but not at Night.	Building.	Males.	Females.	Total.
Borough Road	64 117 103	3,769 5,337 5,243	1,351 1,790 2,371	88 134 80	79 85 128	6 10 47	8,328 10,487 11,426	7,755 10,829 11,453	16,083 21,316 22,879
Whole Parish	284	14,349	5,512	302	292	63	30,241	30,037	60,278
Wards. St. George the Martyr: — No. 1—St. Michæl's Ward No. 2—St. Paul's No. 3—St. George's ,		5,765 3,727 4,857	1,895 1,417 2,200	150 78 74	130 61 101	10 6 47	12,604 7,011 10,626	11,589 7,878 10,570	24,193 14,889 21,196
Whole Parish		14,349	5,512	302	292	63	30,241	30,037	60,278

In 1897 St. George's had a population density of rather over 212 to the acre—that is to say, about four times that of London, and four hundred times that of the United Kingdom. Its number of tenements is almost exactly double that of its inhabited houses. Of the tenement-occupiers, one third live in two rooms, and another third in a single room. There is no reason to alter the statement advanced for several years past that about one in every fourteen of your population is born, grows up, lives, works, and often dies within the four walls of a one-roomed tenement.

From Table I. it will be seen that the number of males in the parish is some 200 in excess of the females. This may, I think, be explained by the following facts, (a) the presence of a number of factories where men are employed either exclusively or mainly, (b) the comparatively small number of domestic servants employed in the parish, (c) the presence of the Salvation Army Shelter which attracts to the Parish a daily average of several hundred men. (In 1895 the Senior District Magistrate estimated the Salvation Army accommodation at 550 per night) and (d) Bethlem Hospital, in which there is an excess of male patients. Another point brought strongly into relief by Table I. is the fact that the division of the parish into sub-districts affords a more equal grouping of inhabitants than a division by Wards.

Thus the greatest difference between the individual sub-district population is 6,796, whereas in the Wards the extreme difference is 9,304.

This disproportion which will be alluded to again in the course of this Report has an important bearing on various matters of administration.

Population.—The number of inhabitants for the whole parish, according to the Census of 29th March, 1896, was 60,278 as against 59,712 in the Census of 1891. In the middle of 1897 the figures estimated on the foregoing Census reached 60,388. The rate of increase was extremely low, compared with that of London generally.

Births and Birth-Rate.

Table II. gives the birth-rate per 1,000 per annum for the years 1895, 1896 and 1897 in each sub-district, of the parish, in London, and in the thirty-three large English towns.

TABLE II.

Whole Parish	Birt	h-rate per 1	,000.
	1895.	1896.	1897.
Borough Road	38.2	39.4	37.5
London Road	30.8	32.6	31.4
Kent Road	39.6	37.8	36.6
Whole Parish	36.0	36.6	35.0
London	30.4	30.4	29.9
33 large English Towns	31.6	30.7	30.6

It will be seen that the birth-rate is 1.6 lower than that of the preceding year, and is considerably above that for the whole of London. The diminished rate of increase of population in the three sub-districts of the parish of St. George's is, therefore, not attributable to a falling off in the number of persons born into the parish, but rather to a relatively high death-rate. A reference to the section of the mortality of infants and children will reveal the fact that in the year 1897, nearly one-half, i.e., 47.3 of the total deaths in St. George's, Southwark, have taken place under five years of age.

The fact is notable that the birth-rate in St. George's is higher than in London and in the thirty-three large towns. This may, I think, be partly explained by the fact that limitation of families is carried into effect by the better-to-do classes rather than by the poor.

Deaths and Death-Rate for 1897.

1,219 deaths were registered in the parish during the fifty-two weeks ending 1st January, 1898, giving an average of 23·4 per week. Of this total 151 were deaths of non-parishioners in hospitals and asylums within the district. In addition 358 parishioners died in outside public institutions and extra-metropolitan asylums. There were therefore 1,426 deaths among your parishioners, equivalent to an average mortality of 23·2 per 1,000. The death-rate for all London in the same year was 18·1 per 1,000, which is in itself, according to many authorities, 2·1 more per 1,000 than should occur from "the mortality incident to human nature." In St. George's, then, the "death toll," as it as been aptly called, claims 5·1 persons out of every 1,000 in excess of an already excessive rate. On the latter estimate, that of the whole of London, there have been some 308 unnecessary deaths in St. George's, Southwark, during the year 1897.

In the forty-three metropolitan sanitary areas the lowest death-rates were 11 8 in Hampstead, 12·8 in Lewisham (excluding Penge,) 13·2 in St. George, Hanover Square and in Lee, 13·4 in Wandsworth, 13·7 in Plumstead and 14·3 in Stoke Newington; the highest rates were 22·1 in Clerkenwell, in St. Olave, Southwark, and in Bermondsey, 23·1 in Holborn, 23·2 in St. George, Southwark, 24·6 in St. Saviour, Southwark, 25·1 in Limehouse, 25·7 in St. Luke, and 26·4 in St. George-in-the-East.

The facts of your death-rate are briefly as follows :-

TABLE III.

Sub-Distri	ct.		No. of	Deaths.	Death-rate	per 1,000.	Deaths und to 1,000	der 1 year Births.
			1896.	1897.	1896.	1897.	1896.	1897.
Borough Road London Road Kent Road		482 45 454 45		456 422 548	27·2 20·2 21·4	28·6 18·8 23·7	216 160 174	169 190 203
Whole Parish			1,332	1,426	22.9	23.2	183	189
London			81,721		18.2	18.1	161	159
33 Large Towns			208,534		18.9	19.1	167	177

It is clear then, that the death-rate of St. George's, Southwark, is abnormally high. One is naturally led to enquire whether a further analysis of facts and figures will throw any light upon this state of affairs.

On comparing the average death-rate in the three sub-districts for the years 1892-3-4-5-6-7 with that of 1897 we find:—

TABLE IV.

Death-rate per 1,000.									
1892-3-4-5-6-7	1897								
29.5	28.6								
19.5	18.8								
22.3	23.7								
Sub-District. n Road	1892-3-4-5-6-7 29·5 19·5								

Hence we see the heavy death-rate in the Borough Road Sub-District has somewhat decreased. During the past year the mortality in the Borough Road has been ten over that of the London Road, and 4.9 over that of the Kent Road areas. The period over which these figures extend—six years—and the actual number of deaths are both too small to allow of drawing any absolutely sound conclusions. Nevertheless, it may be noticed that the mortality of the Borough Road Sub-District is 9.5 higher than that of the thirty three large English towns. Further, the figures, so far as they extend, show that the excessive mortality of the Borough Road Sub-District is maintained from year to year, so that it appears to be due to inherent and not to accidental causes.

The annual death-rate for 1897 has risen to 23.2 as against 22.9 in 1896. There is still room for large and permanent reduction in the death-rate of St. George the Martyr. Were it possible to eliminate the Borough Road Sub-District, or to reduce its mortality to a level with that of the other sub-districts, the condition of St. George the Martyr, as a whole, would compare favourably with many districts much more happily situated both as regards density of population and general healthiness of surroundings.

TABLE V.

Years.	St. George, Southwark.	London.
Teals.	Death-rate per 1,000.	Death-rate per 1,000
1841—50 inclusive	30	25
1851—60 ,,	27	24
1861—70 ,,	27	24
1871—80 ,,	25.2	22.4
1881—90 ,,	25.0	20.5
1892	25.2	20.3
1893	27.6	21.3
1894	23.9	17.7
1895	23.7	19.7
1896	22.9	18.2
1897	23.2	18.1

Zymotic or Preventable Death Rate.

It may be noted that the term "zymotic" applies to the following seven diseases:
—Small-pox, measles, scarlet fever, diphtheria, whooping cough, "fever" (i.e., typhus, relapsing puerperal, simple continued and typhoid) and diarrheea.

I have called the above zymotic diseases "preventable," because I regard all communicable diseases, broadly speaking, as coming under that heading. Diarrhea is a symptom as well as a specific disease, and, although not usually communicated from one person to another, it may be regarded as the almost invariable result of bad environment. At the same time, it must be clearly understood that a vast amount of preventable disease, such as that due to alcoholism, is not zymotic. In other words, while all zymotic disease is preventable, not all preventable diseases are zymotic.

The corrected death rate in St. George's, Southwark, from the seven principal zymotic diseases was 4.3 per 1,000 in 1897, as against 2.6 per 1,000 in the whole of London for the same period, and 2.9 in the thirty-three great towns of England and Wales.

As in the calculation of the general death-rate, so with the zymotic death-rate, the deaths of non-parishoners occurring within the district have been excluded; on the other hand, the deaths of parishioners in public institutions outside the parish have been included. Unless a proper distribution of these deaths be made, especially of those from zymotic diseases, no really trustworthy data can be secured upon which to calculate the rates of mortality.

Among the various sanitary areas the zymotic death-rates ranged from 1.09 in St. George, Hanover Square, 1.16 in Hampstead, 1.19 St. Martin-in-the-Fields, 1.43 in Lee, 1.61 in Marylebone, 1.63 in St. Giles, and 1.66 in City of London, to 3.61 in Clerkenwell, 3.66 in St. Saviour, Southwark, 3.67 in St. Luke, 4.07 in Shoreditch 4.27 in St. George-in-the-East, and 4.3 in St. George's, Southwark and in Bermondsey,

TABLE VI.-FOR THE YEAR 1897.

	Birth-rate per 1,000.	Death-rate per 1,000.	Zymotic death-rate.	Phthisis death-rate.	Other Tubercular Diseases death-rate.	Respiratory Diseases death-rate.	Deaths under 1 year, to 1,000 births.	Percentage of deaths under 5 to total deaths.
St. George's, Southwark London	35·0 29·9	23·2 18·1	4·3 2·6	2.8	0.9	5.6	189 159	47:3

TABLE VII.

Mortality in St. George's, in 1897, from the Seven Principal Zymotic Diseases.

Disease.	Actual number of Deaths in St. George's, Southwark.	St. George's, Southwark, proportion to total London deaths according to its population.
Diarrhœa	111	56
Measles	67	26
Whooping Cough	32	25
Whooping Cough	28	30
Scarlet Fever	14	11
Fever (chiefly Typhoid)		8
Small-pox		.2

The mortality from measles, diarrhea, and whooping cough is seen from the foregoing table to be excessive in St. George's as compared with all London. The zymotic death-rate is the highest in the metropolis with the exception of Bermondsey, which is bracketed at the same figure. The almost total absence of deaths from small-pox is in itself a valuable evidence as to the efficiency of modern preventive measures of vaccination, together with notification and prompt isolation.

Diarrhœa.

Amongst children diarrhœa is the most deadly preventable complaint in your parish. With the high figure of 111 it heads the table of mortality from zymotic

diseases. Of this number 88 deaths occurred under the age of one year, 23 between one and five, and 4 at the age of five and upwards.

In addition to the 111 deaths from diarrhœa coming under the general heading of "Specific Febrile or Zymotic Diseases" there were 23 deaths from enteritis placed under the class "Local Diseases."

During the six years 1892 to 1897 more deaths were due to diarrheea than to an y other of the seven principal zymotic diseases. This is seen in the following table.

Table VIII.

Mortality in St. George's, from the seven principal Zymotic Diseases.

Deaths			1892	1893	1894	1895	1896	1897	Total
Diarrhœa	V		 53	63	72	61	64	111	424
Measles			 66	22	100	71	85	67	411
Whooping Cough		***	 46	59	64	56	55	32	312
Diphtheria	***		 26	41	49	19	26	28	189
Scarlet Fever			 15	41	15	14	10	14	94
Fever, chiefly Typhoi	d		 8	12	5	9	7	11	44
Small Pox			 0	7	0	0	0	1	8
			214	245	305	230	247	264	1482

The reason for the exceptional mortality from diarrheea in 1897 was probably connected with the hot and dry weather of the third quarter of the year.

It has been proved that the temperature of the earth is one of the most important factors concerned in the development of the malady, and that the summer rise of diarrheal mortality does not commence until the mean temperature recorded by the four-foot earth thermometer has attained somewhere about 56 deg. Fahr.

In recent investigations made by Dr. Klein it appears likely that summer diarrhoea is associated with the presence in the stools of a micro-organism which he has named "Bacillus enteritidis sporogenes."

This microbe presumably lives and multiplies in organically fouled soil, and is given off in the air to contaminate and poison food, especially milk.

The chief conditions of locality giving rise to diarrhoea in St. George's are, I believe, the following:—

- (1) A loose damp soil polluted by liquid filth, e.g., from defective sewers.
- (2) Density of population.
- (3) Crowding of buildings upon area.
- (4) Restriction of and impediments to the free circulation of air both about and within dwellings.
- (5) Sewer emanations.
- (6) Filthy accumulations of domestic refuse in ashpits and dustbins.
- (7) Absence of efficient control of dairies and of dairy farms supplying milk to local dairies.

As regards the conditions relating to the population the chief causes inviting diarrhoea are:—

- (1) Poverty.
- (2) Mode of feeding of infants.
- (3) Maternal neglect and carelessness in infant management.
- (4) Unwholesome or improper place of storage for food and vessels connected with food.

The main suggestions to be made are to provide:-

- (1) Sound drainage system both of houses and of subsoil.
- (2) Impervious flooring to houses, so as to exclude ground air.
- (3) Free ventilation inside and outside houses.
- (4) Careful storage of food.
- (5) Systematic inspection of dairies, cow sheds and dairy farms.
- (6) Boiling of milk, especially in summer.
- (7) Education of mothers as to the proper way of rearing infants.

Measles.

Measles is the next most deadly complaint in your parish, and leads to a waste of life which, in my opinion, may be traced to the following causes:—

- (1) Measles, although highly infectious, is non-notifiable, and therefore outside the control of your Sanitary Authority.
- (2) It is generally looked upon as a mild disorder that wants little or no treatment, whereas it requires careful isolation and nursing, as it is liable to many grave accidents.
- (3) Bad environment: Measles does little harm among the well-to-do, but among the poor it is estimated that twenty to thirty die out of every hundred attacked by the disease.

As frequently pointed out by me before, I think that the compulsory notification of cases of measles throughout London, with subsequent hospital treatment and disinfection, could not fail, in a poor parish like St. George's, to result in a great saving of life.

Diphtheria Mortality.

There has been a further increase in deaths from diphtheria. In 1895 there were 19 deaths, 26 in 1896, and 28 in 1897. (These figures including membranous croup, according to the method of the Registrar-General.)

There can be no doubt that the density of population has a considerable influence upon the prevalence of this disease. Keeping that point in view and the further fact of its incidence upon children, it would be prudent, I think, to consider the desirability of the frequent and systematic inspection of all schools. It is in such places that early and undetected cases of diphtheria, in the sore-throat stage, are to be found under circumstances that afford every opportunity for the spread of infection.

In a special report on the Cornbury Street outbreak of diphtheria included in my Annual Report of 1896, I pointed out the value and necessity of obtaining an early diagnosis in doubtful sore-throat. From that special report the following passage may be quoted:—" Early Diagnosis.—It is well known to medical men that some cases of

diphtheria are extremely difficult to detect. The diagnosis can only be made after a period of waiting. Moreover, it seems probable that a certain number of cases are never detected at all As an illustration of this difficulty I have it from a doctor that four of his patients in Cornbury Street, although suffering from suspicious sore-throats remained unnotified owing to the clinical evidence being too weak in his judgment to support the theory of dipthheria. Hence, it is of the utmost importance to be able to decide at once whether a sore-throat is or is not of a diphtheritic nature. This can now be done in a bacteriological laboratory. In Marylebone, for instance, every medical man is provided with a small cardboard box containing two sterilised testtubes. One of these tubes is for membrane if it can be obtained, and the other is furnished with a sterilised swab of wool wound round a wire. The medical attendant touches the throat with the wool and sends it off to the Medical Officer of Health, who is able to send back within twenty-four hours a definite report as to the existence The cost of the whole examination of each case amounts to 2s. 7d. It should be clearly understood, however, that the examinations are not for the purpose of revising certificates, but for dividing the cases into those which might possibly be treated at home with safety, and those which require strict isolation in an infectious hospital."

The Salvation Army Shelter.

This institution, as I mentioned in a previous report, was founded by Mr. Booth for the night shelter of poor persons. Although, no doubt, started on philanthropic lines, a charge is made for accommodation, and there is no attempt to disguise the fact that enterprises of a similar kind are not only self-supporting, but are even carried on at a profit. Notwithstanding this commercial aspect of the case, in the Court of Appeal, Her Majesty's Judges decided that these shelters did not fall within the regulations of the Common Lodging Houses Act. Another judicial decision showed that such institutions did not come under the Public Health (London) Act, so far as disinfection was concerned. On that occasion Mr. Justice Wills said that "the case was clearly one in which the Act ought to apply, but does not."

During the year 1896 the Salvation Army authorities attempted to upset the decision of Mr. Slade in 1895, convicting them of gross overcrowding. The case was decided in favour of Mr. Slade. There is reason to believe that, in consequence of the proceedings undertaken from time to time by your Vestry, the numbers admitted to the Blackfriars Shelter have been materially decreased. Apart from that fact, however, the sanitary control over this large collection of poverty-stricken people, housed nightly in the building in question, is still in an unsatisfactory condition. The danger to the public health caused by a large nightly aggregation of persons practically out of the control of the District Sanitary Authority is beyond dispute. The obvious remedy lies in the inclusion of the Shelters within the Common Lodging Houses Act.

Respiratory Diseases.

TABLE IX.

	No.	of Deaths—1	1896.	Total		of Deaths—1	897.	Total
Sub-District.	Bronchitis	Pneumonia	Phthisis.		The same of the latest and the lates	Pneumonia	Phthisis	
Borough Road	64	35	34	133	47	41	67	155
London Road	F-1	40	18	109	39	34	42	115
Kent Road	59	49	22	130	71	48	63	182
Total	174	124	74	372	157	123	172	452

In 1892 the total mortality under this heading was 539, which fell to 419 in 1893, and to 363 in 1894, and has risen to 372 in 1896, and to 452 in 1897. These figures represent a rate above that of the whole of London. That excess may, I think, be somewhat closely connected with the dense acreage-population of the district, together with its large proportion of tenement dwellers and the prevalence of indoor occupation.

A good deal of the mortality among young children is due to lung troubles, which often follow measles and whooping cough.

The returns of deaths from consumption are not so heavy as one would expect in so densely crowded and poverty-stricken a district. At the same time it should be noted that the registrars have to depend for these figures on the death certificates, and there can be no doubt that a certain number of cases are not correctly described. This applies especially to alcoholism, and to such hereditary and constitutional disorders as syphilis and consumption.

Mortality of Infants and Children.

The death-rates of infants under one year, and of children under five years, afford valuable indirect evidence of the sanitary well-being of a community.

During 1897 the number of infants who died within the first year of life in St. George's was 400. These figures give the high rate of 189 deaths to every 1,000 births in St. George's as compared with 159 deaths per 1,000 births for London. The average rate for the years 1892-3-4-5-6-7, for St. George's was 191, as against 158 for London.

Of a total of 1,426 deaths at all ages in St. George's, 675 occurred under five years, which gives the large percentage of 47·3 of the total number of deaths. It is well known to specialists in children's diseases that "wasting" constitutes one of the commonest causes of death among infants. Thousands of children die every year in London simply because they are fed on food which they cannot digest, and which acts as an irritant to the stomach and intestines.

The following are the most prominent diseases causing the infant mortality under one year of age:—

TABLE X.

Deaths	1893.	1894.	1895.	1896.	1897.
Diarrhœa	43	54	41	35	84
Tabes Mesenterica (bowel phthisis)	16)	10,	27)	30)	22)
Fubercular Meningitis, Hydrocephalus	10 37	12 38	10 51	14 56	4 28
Other Tubercular & Scrofulous Diseases	11)	16)	14)	12	2
Premature Birth	36	44	39	28	31
Convulsions	41	63	69	42	29
Bronchitis	50	44	40	5	41
Pneumonia	24	16	38	38	30
Dentition	14	22	35	23	10
Whooping Cough	20	29	30	26	15
Suffocation in bed	12	20	16	15	13
Debility, Atrophy, and Inanition	84	88	69	65	45
Other causes not specified or ill-defined	6	8	24	44	24
Total	367	426	452	377	400

The many causes leading to loss of infant life in St. George's may be thus summarised:—

(1) Bad environment, such as insanitary conditions, overcrowding, and absence of parks and open spaces. (2) Improper and insufficient food. (3) Mismanagement through maternal ignorance. (4) Early marriages. (5) Debility, disease, and dissipation of parents. (6) Maternal neglect, due to mothers being more or less employed away from home in factories and workshops. (7) Use of opiates; usually in the form of patent medicines.

The question of how to lessen the excessive destruction of child-life is an important one. It is a complex result traceable to many causes, each of which demands careful consideration and separate treatment. Among general measures it may be broadly stated that anything which tends to raise the standard of wholesomeness of a district, will also help to diminish the infantile death-rate. Another valuable aid to prevention would be the education of parents generally in the simpler laws of healthy living with special reference to the diet and clothing of their offspring.



TABLE XI.

TABLE OF DEATHS during the Year 1897, in the Metropolitan Sanitary District of St. George's, Southwark; Classified According to Diseases, Ages, and Localities.

(Prepared in accordance with the instructions of the Local Government Board.)

	CAL	IOR'	TAL	ITY SUB.	FRO	M A	LL AGES.	MORT	ALI	TY :	FRO	M S	UBJ	OINI	ED C	AUS	VE,	DIS	TIN	GUI OF	SHI	NG :	DEA			HIL	DRE	N U	ND	ER
NAMES OF LOCALITIES adopted or the purpose of these Statis- ies; Public Institutions being shown as separate localities.	88	Under 1 year.	1 and under 5.	5 and under 15.	15 and under 25.	25 and under 65.	65 and upwards		Small-pox.	Scarlatina.	Diphtheria.	Membranous Croup.	Typhus.	Enteric or Typhoid.	Continued.	Relapsing.	Puerperal.	Cholera.	Erysipelas.	Measles.	Whooping	Discribor and Dysentery.	Rheumatic Fever.	Phthisis.	Bronchitis, Pneumonia, and Pleurisy.	Heart Disease.		Injuries.	All other Diseases.	TOTAL.
Goro' Road	319 431 159	61 4	55 52 100 79 	4 13 12 19 1 	14 7 13 1	92 97 106 9 1	29 42	Under 5 5 upwds.	1	 1 1 1 	2 1 1 2 7			2	i				111111111111111111111111111111111111111	15 2 13 1 30 2 	5 10 11 20 1 	26 1 31 40 3 13 	1 2 2	2 24 22 1 34 7 2 2 	38 25 30 31 67 43 19 3 4	22 19 1 18 2 3 1		3 6 5 12 3 4 1 	50 54 79 62 95 66 65 9 4 3 	144 133 177 144 25 177 144 1
TOTALS	1219	430	286	49	36	309		Under 5 5 upwds.		2 1	10 3	:		3	1		ï		1 1	60	46	110	5	10 85	154 107	3 64		25 13	293 212	71 50
The sub	join	ed 1	num	ber	s ha	ve	also	to be t	ake	n ir	ito	acco	oun	in	jud	ging	g of	the	ab	ove	Re	cor	ds o	f M	ortali	ty.				
Deaths occurring outside the district among persons be- longing thereto							43 {	Under 5 upwds Under 5 upwds	5	1	6				100			***		4	15 1	7		3 84 7 3	9 28 12 6	3 46 2 3		1 23 3 1	23 90 59 27	2

TABLE XII.

TABLE OF POPULATION, BIRTHS, AND OF NEW CASES OF INFECTIOUS SICKNESS, coming to the knowledge of the Medical Officer of Health, during the year 1897, in the Metropolitan Sanitary District of St. George's, Southwark; classified according to Diseases, Ages, and Localities.

NOTE—The Population and Birth Columns that come first below are estimated on a Sub-District basis, while the rest of the figures are worked out in Ward Divisions as that is the practice followed by the Vestry.

	POPULAT		Births.	5 or	NE	W C.	ASES	OF S	ICEN OF TH	ESS EE M	IN E.	ACH I	LOCA	LITY ER O	COM:	ING I	ro H		TH			BAL	LOC	CALIT	IES	FOR		HEIR				
Names of Localities adopted for the purpose of these Statis-	ALL AGES.		ALL AGES.		d Bi	der 5.				us.	183	F	EVER	8.	-		*			X.	B.	n.	State		F	EVEB	s.			**		
ties; Pablic Institutions being shown as separate localities.	-07-10	Esti- matedto middle of 1897.	Registered	Aged under over 5.	Small-pox.	Scarlatina.	Diphtherin	Membranous Croup.	Typhus.	Enterie or Typhoid.	Continued	Relapsing	Puerperal.	Cholera.	Erysipelas			Small-pox.	Scarlatina	Diphtheria	Membranous Croup	Typhus.	Enteric or Typboid.	Continued.	Relapsing.	Puerperal.	Cholera	Erysipelas.				
Boro' Road	16,083	15,940	598 }	Under 5 5 upwds.		73 93	46 71	2 1		13	1				1 29		4.1		68 83	39 57	1		12	1.1		::		5				
London Road	21,316	21,328	669 {	Under 5 5 upwds.		17 48	5 13	ï		12					2 24				16 44	4 10			10			113		4				
Kent Road	22,879	23,120	847 {	Under 5 5 upwds.	ï	42 87	19 24	1		10			ï		3 21			ï	35 69	18 20			7					1				
Evelina Hospital		-		Under 5 5 apwds.		2 5	2												2 5	ï												
St. George's Workhouse		-	{	Under !		ï				2					4				ï				2		***							
School for the Blind				Under 5		ï													ï										***			
Royal Bye Hospital				Under 5 5 upwds			ï													ï										***		
TOTALS	60,278	60,388	2144 {	Under a	ï	134 235	70 111	3 2		37	1		ï		6 78			ï	121 203	61 89	ï		31					10				

SECTION II.—GENERAL.

Public Lavatory Accommodation.

During the year under report much attention has been displayed to the important subject of Public Lavatory accommodation.

Two old-fashioned structures above ground were demolished at the time of the Jubilee. Under the powers conferred by the Public Health (London) Act, 1891, your Authority constructed an Underground Convenience, for men only, near the "Elephant & Castle," in the year 1893.

Plans have been approved by the Vestry and await the result of Government Inquiry, for the construction of two additional Underground Conveniences, namely, one (for men only) at the Obelisk, St. George's Circus, and the other (for both sexes) at the junction of the Old and New Kent Roads.

Before leaving this important subject it may be well to add in the interests of the general public health the following suggestions which, if carried out, could hardly fail to add to the comfort and well-being of a poor and crowded population:—

- (a). The provision at each of these points of accommodation for both sexes.
- (b). Ample free accommodation for both sexes which appears to be imperatively called for in a poor district.

Alcohol.

In discussing the relation of alcohol to the general health of a district it is unfortunately impossible to obtain any large amount of evidence as to the directly bad effects of drink upon the community.

Thus while the mortality returns record comparatively few cases as due to "alcoholism" they are nevertheless enormously swollen by the indirect results of the abuse of intoxications. The latter appear under such headings as chronic diseases of the liver, the kidney, the brain and of other organs, or under the still more misleading description of "dropsy." However, on general grounds I may once more venture to assert that the drink problem nowhere presses for solution with more urgency than in a poor and crowded district such as St. George's, Southwark. It seems likely, judging from the general trend of public opinion, that the question of environment has much to do with the alcoholic craving of the individual. At any rate, as a whole the wealthier and healthier classes of society now-a-days consume less alcohol than the poorer.

If these observations and conclusions be correct it then becomes abundantly clear that whatever elevates the general physical well-being of any society is likely in the long run to lessen the abuse of alcohol therein.

Mortuary and Coroner's Court.

179 bodies were removed to the Parish Mortuary during the year 1897, as against 212 in 1896, 207 in 1895, 190 in 1894, 236 in 1893 and 191 in 1892.

This number includes bodies brought from the St. George's Workhouse.

Post-mortem examinations and inquests were held in 97 cases, and inquests alone in 16 cases.

During 1897, 13 young children were suffocated whilst lying in bed with their parents, as against 15 in 1896. This lamentable loss of life might have been prevented had these unfortunate children slept in cots.

The Factory and Workshop Act, 1891.

446 Workshops have been registered by your Authority since January, 1892, when the Act first came into operation. Of this number 43 have been added during the past year.

The Order remains only partly enforced in this parish, and will continue so unless some means be devised to lighten the more pressing duties of the Sanitary Inspectors.

In my Reports for 1893, 1894, 1895 and 1896. I said, that in my opinion, a special inspector would be required to carry the Order out thoroughly in your district.

This view of the question I would again respectfully urge upon the attention of your Vestry, especially considering the added duties imposed by the 1895 Act of Mr. Asquith.

The Factory and Workshop Act, 1895.

The chief points may be briefly touched upon. First and foremost the Act provides that a factory or workshop shall be deemed overcrowded if there be less than 250 feet of cubic space to each person during the hours of work, and of 400 cubic feet during overtime.

It authorises a Magistrate, on complaint of an Inspector, and being satisfied that a factory or workshop is in a dangerous or injurious condition, to prohibit the place from being used until such works as are necessary to remove the danger have been executed. Adequate penalties are provided against the employment of persons in work injurious to health, or for allowing wearing apparel to be made up, cleaned, or repaired in places where there is scarlet fever or small pox. It also directs that a full notification and register of deaths from accident be kept by owners or occupiers, and that the Factory Inspector attend the subsequent inquest, while the Home Secretary is furnished with powers for additional investigation if he deem fit.

Numerous provisions have been made with a view to enforcing the duties of employers in the observance of sanitation, of the fencing of machines, of the affixing of notices, and of the general carrying out of their responsibilities under the Act.

It is worthy of special note, that in the case of tenement factories the owner is made responsible in place of the occupier.

Housing of the Working Classes Act, 1890.

Under Part 1, I have suggested that two areas should be dealt with as "unhealthy" as defined by the Act. These areas are:—(1) Grotto Place, Lower Grotto Place, Goldsmiths Place, and Lant Place. (2) Area bounded by (a) Pocock Street, (b) King's Bench Walk, (c) Wellington Place and (d) the new buildings of the London County Council in Green Street, and by the Pocock Street Board.

References to these suggestions will be found in my official weekly diary presented to the Health Sub-Committee on the dates 12th July, 19th and 29th November, 1897.

Summary of Representations, under Part II., made by the Medical Officer of Health during the year 1897.

TABLE XIII.

Premises.	Date of Official Representation.	Result.
20 Gerridge street, Westminster Bridge road	March 23rd	Rendered fit for habitation.
21 Gerridge street, Westminster Bridge road	,,	Rendered fit for habitation.
Block 1 Green street (Artizans' dwellings, 1 to 28 inclusive)	October 19th.	Summonses adjourned sine die to enable owners to carry out necessary work.
Block 2 Green street (Artizans' dwellings, 1 to 28 inclusive)	,,	Summonses adjourned sine die to enable owners to carry out necessary work.

Summary.

Houses and tenements, respecting which representations were made to the Vestry that they were in a state so dangerous or injurious to health as to be unfit for human habitation.

Houses and	Tenements		 	 58
Inhabitants		1	 	 250

During the years 1892, 1893, 1894, 1895, 1896, and 1897, applications have been made for Closing Orders in the case of 319 houses and tenements unfit for human habitation.

These dwellings have sheltered upwards of 1500 persons, and I think some steps should be taken to re-house those whose occupations necessitate their living in or near the district. To effect this object, the necessary powers are given the Local Authority under Part III. of the Act.

As in previous years I would again respectfully commend the serious attention of your Sanitary Authority toward the equitable solution of this pressing problem.

Bakehouses under the New (1895) Act.

The general provisions of the Act enforces 400 cubic feet of air space for each workman engaged in a retail bakehouse. They also appear to allow the Local Authorities to proceed against the owner, as well as the occupier, for certain offences committed in any such bakehouses.

The special requirements of the Act, as regards retail bakehouses are as follows:—

"Section 27.—(1) Sections 34 and 35 of the principal Act shall apply to every bakehouse, and so much of those Sections as limits the operation thereof to cities, towns, and places, having a population of more than five thousand persons shall be repealed."

- (2) In Section 15 of the Factory and Workshop Act, 1883, the words "which was not so let or occupied before the first day of June, 1883," shall be repealed.
- (3) A place underground shall not be used as a bakehouse, unless it is so used at the commencement of this Act, and if any place is so used in contravention of this Act it shall be deemed to be a workshop not kept in conformity with the principal Act."

It will be seen, after 30 years of tentative legislation, Government has recognised the fact that the underground bakehouses should cease to exist. The prohibition of any underground workplace used afresh as a bakery after the 1st January, 1896, may be reasonably regarded as a first step towards their entire removal.

The Notification of Infectious Diseases.

Certain maladies have been made notifiable in London since the passing of the Infectious Diseases (Notification) Act, 1889. They comprise:—small-pox, cholera, diphtheria, membranous croup, erysipelas, the disease known as scarlatina, or scarlet fever, and the fevers known by any of the following names:—typhus, typhoid, enteric, relapsing, continued or puerperal.

In 1897, the sum in fees paid to medical practitioners for notifying 679 infectious cases in St. George's, amounted to £76 15s. 6d.

This amount, paid in the first instance by your Vestry, is recouped by the Asylums Board, and charged to the Metropolitan Common Poor Fund. 75.9 per cent. of the total number of cases notified in the parish during 1897 were removed to the Asylums Board and other Hospitals. During 1892 67 per cent., in 1893 34 per cent., in 1894 44 per cent., in 1895 46 per cent., and in 1896 43 per cent. of such cases were treated in these institutions.

The decrease of admissions during 1893, 1894, 1895 and 1896, was due to the overcrowded state of the hospitals. It has been my duty to record for several years past the failure of the Metropolitan Asylums Board to provide sufficient infection accommodation, and I regret that the experiences of the past year show that there is urgent need for further hospital accommodation for such diseases. Last year I remarked in connection with the diphtheria outbreak in Cornbury Street, (p. 35 of 1896 Report.) "It also illustrates once more the short-comings of the Metropolitan Asylums Board in the provision of adequate infectious accommodation for that poverty stricken district."

It is important to bear in mind that prompt isolation alone can obviate the danger resulting from the detention of infectious patients in so poor and densely packed a district at St. George's.

Room Disinfection.

It will be within the memory of your Vestry that during the year 1896 a considerable amount of attention was given to the subject of room disinfection.

As a result of my personal experience and investigation I expressed the conclusion that the system of administration as then practised was imperfect. Among the chief cause of such imperfection the following were mentioned (page 24 of my Annual Report, for 1896):—

- (a) Want of a refuge house.
- (b) Want of a larger staff of disinfectors.
- c) Want of a special inspector to deal with infectious diseases.

(d) Want of promtitude of the Asylums Board in the removal of cases.

With regard to the foregoing it may be stated that a Refuge House has been established and is in working order; that an addition has been made in the staff of disinfectors in the person of a superintending disinfector who, with his wife, is to live in the Reception House; and that the question of the special inspector is still under consideration. Lastly, the want of hospital accommodation in the Asylums Board Hospitals is still a standing source of complaint. At the request of your Vestry in January 1897, I drew up a Provisional Code of Rules for the guidance of the Disinfectors. With some slight alterations and additions, chiefly verbal, the code has been adopted and is now in force. (See p. 28).

Reception House.

This link in the preventive handling of infectious diseases is no less necessary than the allied measures of notification, isolation and disinfection. In a poor and crowded parish it is imperative to provide a temporary shelter for persons in whose homes disinfection is being carried out.

It may be remarked that the fumigation of a room with sulphur and its subsequent ventilation cannot be performed with due regard to the safety and comfort of the inmates under a space of 24 hours. In this way disinfection, if thoroughly carried out, entails the temporary dislodgment of families. Indeed, so great has been this drawback, especially in the case of one and two-roomed tenements, that it has been hitherto the custom in this Vestry to carry out disinfection during the day and to allow the inmates to sleep in the disinfected rooms the same night. The provision of a Reception House, however, now permits persons thus displaced to sleep therein for one or two nights.

A further advantage of this arrangement is that it allows the Sanitary Authority to cleanse or strip the walls in cases where such a proceeding may be deemed necessary.

Lastly, the personal clothing of all who come into the Reception House may be disinfected.

The rules for the guidance of the Caretaker and for the regulation of the inmates have been drawn up by myself and approved by the Vestry. A copy of them will be found in the Appendix (p. 31).

House to House Inspection.

The first section of the Public Health (London) Act, 1891, directs that a house to house inspection shall be made by the Local Authority. Such a visitation as that intended by the framers of the Act, was for the first time in the history of this parish, commenced in 1894.

During 1897 such inspections have been made of 1300 houses as against 1665 in 1896, and the results of such visits have been entered into the registers kept for the purpose.

To repeat the words made use of for the last three years, I may, perhaps be allowed to add my opinion that this system of house to house inspection is likely to do more towards raising the general health standard of your district than any single step yet taken by your Vestry.

Houses Let in Lodgings.

So far, 399 dwelling houses, inhabited by the poorest classes, have been registered in conformity with the Bye-Laws.

In this parish, houses built on the so-called "model" or block system, and accommodating upwards of 12,800 inmates, at present escape the salutary provisions of the new bye-laws. These dwellings, often inhabited by the uneducated and unruly poor, are for the most part badly supervised.

I would beg once more to enter my protest that such "models" should be included, in the interests of the public health, within the purview of the new Tenement Bye-laws. Such a reform could be accomplished by means of an amendment of the Public Health Act.

During the past year Miss Elliott has done good work as regards cleansing and the abating of overcrowding.

Falcon Court and Neighbourhood.

Last year there appeared to be every likelihood that the unwholesome area of Falcon Court and its neighbourhood would be swept away at an early date and replaced by an open air-space.

A Local Government inquiry was held in that year and the necessity was insisted upon of housing the population that would be displaced under the scheme. Accordingly the London County Council prepared plans for the erection of artizans' dwellings in the Borough Road. These plans were submitted some months ago to the Local Government Board and are still under consideration.

Representations have been made by your Vestry to the London County Council pointing out the urgency of the case and the continued delay in carrying out the proposed scheme.

It is sincerely to be hoped that this important addition to the healthfulness of the parish will be accomplished before the end of another year.

SECTION III. SPECIAL REPORTS.

As Medical Officer of Health for the Parish of St. George the Martyr, Southwark, my attention has been drawn to Extracts from a letter from Mr. C. J. Edwards (copy appended) to the Local Government Board. In connection therewith I have been instructed to prepare a Special Report for presentation to the Local Government Board. Mr. C. J. Edwards, proprietor of the Bridge House Tavern, 30, Borough Road, in the letter in question complained of the "disgraceful and dangerous state" of the tenements in King James Street, Southwark. He spoke generally of the high death rate of the parish, and requested a sanitary report in the undermentioned places:—

Sussex House (King James Street), Gun Street, Flint Street, Hill Street (Borough Road), Market Street (Borough Road), Gray Street, and Pontypool Place. Finally, he objected to a public urinal situated near the Obelisk.

The following report will deal—1st, with details of the above places taken in order as mentioned; 2nd, with the general remarks made by Mr. Edwards; 3rd, comments on numbers 1 and 2.

PART I.

King James Street, is a medium-sized thoroughfare 20 feet across from house to house. The roadway is of macadam which requires repairing, the foot pavement is good but the gutters are defective. It contains about 50 houses, which are on the whole in fair repair, especially Numbers 20 to 38 (even numbers inclusive) which are comparatively new. For the most part they are 4, 6, and 8 roomed houses, with small back yards. From time to time during the past five years, I have visited all—or almost all—the houses in this street, and have not noticed anything much amiss with the interiors. The population is dense, but not more so than other parts of the District. There are many children, who perforce make a play-ground of the street.

Drainage.—Closets are in the back yards. No complaints have been made to me as to drainage or sewers in this street. Sussex House is a large industrial dwelling with its main entrance opening on King James Street. It has 21 tenements of one or two rooms each and is generally full of tenants. It is in an average state of repair. The water supply is from cisterns. The water closets are of the long-hopper pattern flushed from separate cisterns. Soil pipes and drains are ventilated, but by means of the soil pipes only. Complaints as to this house have been mainly defects in the closets, dirty rooms, and overcrowding. On the 11th, Febuary 1897, however, I found the passage at the back of the ground-floor flooded with 3½ inches of fluid apparently due to a back flow from the sewers. The main sewers in Silex Street and King James Street were opened up and a blockage removed, when the Sussex house basement was relieved of the flooding.

Gun Street is a thoroughfare 28 feet wide, with macadam roadway, foot pavement, and channelling all in fair repair. It is formed by two large buildings, namely, Gun Street Artisans' Dwellings, Blocks, 1 and 2, which contain 56 one and two roomed tenements. These buildings are densely populated.

Proceedings under the Housing of the Working Classes Act have been taken on three occasions within the last five years, but have failed from impossibility of proving ownership and for other reasons. Notwithstanding, a good deal of improvement has been effected, but the habits of the inmates make it hopeless to keep any decent standard of cleanliness and sanitation for any length of time. The following extract from my 1894 Report (page 27) will show what was done in that year :- "After four adjournments, Closing Orders granted, which lay ' in the interests of the unfortunate tenants ' in the magistrate's office, pending the carrying out of the following requirements which were accomplished :- Ventilation pipes (4) and drains remedied; dust shoots and doors repaired; water-cisterns on roofs cleansed, covered and removed from close proximity to the soil ventilating pipes; improved water supply provided; general repairs and cleansing done; owner fined £10 and 1 guinea costs in each case, or in default of distress one month's imprisonment for each offence." Flint Street (by which name Mr. Edwards evidently refers to what is now known as Silex Street.) No houses open into this street. It is 28 feet across from wall to wall. At present the street is closed at one end by boarding. The roadway is earth and thin macadam in bad repair and full of holes. There is an asphalte foot pavement abutting on to the Gun Street Dwellings. It contains dustbins into which is shot the house refuse from Sussex house and Gun Street Industrial Dwellings. This street appears to be a general dumping ground for refuse of all kinds, much of which is thrown from adjoining windows. The street is cleansed, so I am-informed, twice a week by the Vestry's scavengers. The sewer underneath this street has been opened twice to my knowledge within the last five years. It was answerable for the sewage flooding in Sussex house. The sewer of this street appears to be defective.

Kell Street, Borough Road (which is evidently the "Hill Street" of Mr. Edward's letter), is fairly well paved with stones of various sizes: foot pavement and gullies good. It is 18 feet across. There are eight inhabited houses only in this street. The rest have been closed under two Acts, 14 by my predecessor under the Nuisances Removal Act, 1855, which prevents the Vestry from pulling them down; the 11 remaining have been closed and demolished during my tenure of office under the Housing of the Working Classes Act, 1890.

The eight houses are now in good habitable condition. Formerly they were damp and liable to flooding from underground springs, but drainage has remedied that defect.

The general condition and cleanliness of the street is satisfactory.

Market Street, Borough Road, is now called Dantzic Street. It is 24 feet across, the roadway of macadam, fairly level, and foot-paving and channelling good. It contains about 50 houses, in fairly good repair, outside and inside. Each is supplied with a sanitary dustbin, an outside flush water-closet, and water from the main. No complaints have been made to me as to the sewers of this street. Nineteen of the houses in this street are registered and systematically inspected under the Tenement Bye-laws. The general surface condition of this street is bad, so far as vegetable refuse and other rubbish is concerned.

Gray Street, Waterloo Road, contains about 150 houses, each with six to eight rooms. It is 30 feet across. Its roadway is macadam in fair repair, foot-pavement and channelling fair.

The general condition of the houses is pretty good as to cleanliness, although the rooms are small; and in numbers 2 to 34 (even numbers inclusive) there are low-pitched dark basement dwelling rooms. The population is dense, but the street has not yet been placed under the tenement bye-laws. On the whole the condition of the street is fairly good. The sewer is provided with a single ventilator, which, however, is choked. Some years ago a complaint was made as to a nuisance issuing from the street gallies. The latter were renewed and no similar trouble has since been reported.

Pontypool Place is a passage from 4 to 10 feet across. It has a single side channel in bad repair. No houses are left in this street, as they have all been closed under the Housing of the Working Classes Act.

Its general condition as to cleanliness is fairly good.

PART II.

General remarks made by Mr. Edwards.

The general statements made by Mr. Edwards are so vague and cover so much ground that it would be simply impossible to attempt to discuss them here at length. He advocates a system of House to House inspection, evidently ignorant of the fact that such a plan has been in force in this parish for the past three years. His suggestion that such an inspection would in some way prevent out-break of fever or small-pox is, from a sanitary point of view ludicrous. He speaks of the high death-rate of the parish, but may be reminded that it has fallen steadily from 30 in the decade 1841-50 to 22.9 in 1896.

PART III.

COMMENTS ON PART I. AND II.

With regard to the places mentioned by Mr. Edwards I may say :-

- (1) During the five years in which I have acted as your Medical Officer of Health they have all of them been substantially improved in their sanitary condition.
- (2) The weakest sanitary point appears to be in the sewers, and there can be little doubt that the sewer in Silex Street requires inspection and possibly relaying.
- (3) The uncleanly state of the Artizan Blocks in Gun Street is in part due to deficient superintendance, but mainly to the habits of the tenants.
- (4) The state of the streets as to rubbish is due to the manners of the inhabitants and partly to want of daily systematic scavenging.
- (5) The want of tidiness both in streets and houses is not greater than one would expect in a poor neighbourhood densely populated by costermongers and other working folks.
- (6) Mr. Edwards appears to be somewhat behind the times not only as to House to House inspection but also in other matters. He complains, for instance, of Pontypeol Place, which has been demolished for more than a year. Kell Street, again, so far from being a "terrible hot bed of disease" for two years at least, has been reduced to a clean and quiet side street, containing only eight houses.
- (7) As to the urinal near the Obelisk it was done away with before the end of June last. Its condition has from time to time engaged the attention of the Vestry.

SUGGESTIONS.

In conclusion the facts of this report suggest to my mind the following recommendations:—

- (1) That asphalte paving be laid in Silex Street, and King James Street should be either macadamised afresh or asphalted.
 - (2) That daily scavenging be instituted in all the streets named.
- (3) Inspection and report upon state of sewers in the streets named with alteration or relaying where needed.

(4) That the attention of Government be drawn to the defect in the law which prevents the inclusion of such buildings as those in Gun Street being registered and inspected under the Tenement Bye-laws with respect to houses let in lodgings; and which permits huge aggregations of small tenements to exist in the shape of so-called "model" and "industrial" dwellings

29th June 1897.

(The suggestions made in above Report have not yet been carried out.)

(copy.)

Bridge House,

30, Borough Road,

London, S.E.

Febuary, 1st, 1897.

To the Chairman of the

Local Government Board,

DEAR SIR,

Will you permit me to call the attention of your Board to the very disgraceful and dangerous state of the tenements of King James Street, Southwark. I may say that I was requested to go and see the state of a building called Sussex House situated in King James Street and must say that I never saw buildings in such a filthy and disgusting state, and I feel quite sure that unless something is done in this district by the way of a House to House inspection that we shall have an outbreak of fever or Smallpox. If you refer to the death rate of this parish, you will find it very high, and having regard to the excessively high rates I think it nothing short of a public scandal that this state of affairs should be allowed to exist.

I may say that I have for years been trying to get our Vestry to deal with these terrible hot beds of disease but, if it is possible, matters seem to go from bad to worse. I can assure you, Sir, as a resident in this parish of nearly forty years standing that scores of respectable ratepaying families are being driven out of this parish every month.

As a large ratepayer I should like to ask your Board to make an independent sanitary survey of the following places, viz:—Sussex House. King James Street, Gun Street, Flint Street, Hill Street, Borough Road, Market Street, Borough Road, Gray Street, Waterloo Road, Pontypool Place, in fact, I would take any gentleman that liked to go with me, and undertake to show him places in this parish that are simply a disgrace to civilization.

I would also like to call the attention to an urinal at the Obelisk Cab Rank that has been, and still is, a disgrace to this Parish, robbing and disgusting scenes being enacted every night, which will be borne out by every resident within sight of this place.

I am, Sir,

Yours faithfully,

(Signed) C. J. EDWARDS.

Special Report to the Vestry of St. George the Martyr, Southwark.

The following report has been prepared by me in accordance with a resolution passed by the Public Health and Sewers Committee on September 30th and confirmed by the Vestry on the 5th of October 1897, to the effect.

"That the Medical Officer of Health be instructed forthwith to inspect the buildings (Edward House, Lawrance House and Wilfrid House, Potier Place) and report thereon to this Committee as to their present condition, and suggesting any remedies he may deem desirable; such report to be presented to a Special Meeting of the Committee to be held on Wednesday next, the 6th prox, at 6.30 p.m.—Resolved."

It may be stated generally that the sanitary condition of Edward, Lawrence and Wilfrid Houses, although not of a good standard, is nevertheless hardly bad enough to warrant a Closing Order under the Housing Act. These particular blocks have been a source of constant anxiety to your sanitary officials. About three years ago one of them (Wilfrid House) was certified by me, as your Medical Officer of Health to the Vestry for Closing Order proceedings in default of certain alterations. The alterations were made, chiefly in the direction of water supply and of water closets, not only in Wilfrid House but also in the other houses under report. On the whole, the sanitary condition of all three blocks may be said to have been distinctly improved of late years. At the same time it must be admitted that there is room for improvement. Many of the defects are structural, such as roofs and ceilings, and cannot be said to be directly dangerous to health. The water supply is good. Water closets are of modern pattern, although occasionally blocked, owing to the habits of those who make use of them. The dust storage and disposal, especially in Wilfrid House, requires a fresh arrangement.

The main feature as regards water closets is the occasional stoppage. I am told by the occupants and the keepers of these blocks, that a number of non-resident persons resort to the passages, staircases and roofs and use the water closets, both by day and by night. The stoppages of drains are said to be commonly caused by clothes and other objects thrown into the closets either by occupants or by the outside public. The regulation of these casual intruders appears to be a matter to which the attention of the police may very properly be invited.

The actual details of the inspection both by myself and by the District Inspector, Mr. Ralph, will be found in an Appendix to this report. (See p. 39.)

As to remedies, I should advise:-

- (1) Police supervision so far as may be legal, to keep non-residents out of these houses.
- (2) A resident caretaker in each block. (At present none in Wilfrid and Lawrance Houses.)
- (3) That the dust shoot of Lawrance House should be done away with, and that a galvanised sanitary dust bin or bins be placed in the yard between Lawrance and Wilfrid Houses for the use of both blocks.
 - (4) A daily dust collection in all three blocks.
 - (5) An examination of drainage system of blocks.

(I may add that steps have been taken to remedy structural defects.) With regard to the whole question of these blocks, the attention of the Vestry may be called to a passage in my Annual Reports for 1894, 5 and 6, which reads as follows:—

"In this parish, houses built on the so-called 'model' or block system, and accommodating upwards of 12,800 inmates, at present escape the salutary provisions of the new bye-laws. (for Houses let in Lodgings.) These dwellings, often inhabited by uneducated and unruly poor, are for the most part badly supervised."

Supplementary Report.

It will be within the memory of the Vestry that in compliance with the request of the Public Health and Sewers Committee, I reported, on the 19th ultimo, as to the insanitary condition of Wilfrid, Lawrance and Edward Houses, three lofty blocks of tenements situated in a narrow street known as Potier Place, Bermondsey New Road. At the same time I threw out certain suggestions—asked for by your Committee—with a view to improvement in the bad system now in vogue of dust-disposal, and in other matters of importance connected with these dwellings.

When I submitted my report to your Health and Sewers Committee, I promised to supplement it by furnishing you with some account of the condition of the drainage system of the blocks in question. With this object in view, the house drains have now been opened up and tested, with the result that official notices have been already served upon the owners calling upon them "to take up and entirely reconstruct the said drains with the best stoneware pipes, properly cemented and laid on Portland The drains to be laid perfectly even, with a fall of not less cement conerete. than 1 in 30, and to be covered with Portland cement concrete;" also, "a suitable disconnecting syphon with air inlet, as near the street drain as practicable," to be supplied. Mr. Winter, your Surveyor, informs me that the Vestry's sewer in Potier Place, into which Edward, Lawrance and Wilfrid Houses drain is "according to the Parish Drainage Map, a 9-in pipe sewer about 8 feet in depth. It discharges into the County Council's main sewer in Bermondsey New Road, and continues up Potier Place for a distance of about 200 feet." On examination I find that the Potier Street sewer is unprovided with any means, save by street gullies, of ventilation or of flushing. In view of the doubt recently thrown on the Parish Drainage Map I would strongly advise that steps be taken to ascertain the exact state of this sewer. We know, as I have already said, that it has neither ventilation nor flush, and as it appears to be an old sewer, its condition should be forthwith investigated. I can, therefore, with confidence, advise that the following suggestions be carried out, namely :-

- (1) The immediate opening up of the Potier Street sewer in order to decide whether or not it is properly jointed and laid with a sufficient fall towards the Council's main sewer.
- (2) In any case the blind end of the sewer to be provided with an automatic flushing tank to discharge 400 gallons of water at a time.
- (3) Or in lieu of the flushing tank a 6-in. stoneware pipe with lid to be laid vertically to join blind end of sewer by means of which water may from time to time flush sewer from a 400 gallon water van, and
- (4) A 6-in, iron ventilating shaft in connection with the end of the sewer to be erected (if permission be granted) outside the leather factory adjoining Edward House.

(The Vestry has resolved to carry out all the above suggestions.)

Special Report upon overcrowding in Domestic Workshops.

With reference to the following direction from your Vestry, passed on the 21st September, 1897:—

"That the Medical Officer of Health be instructed to bring up to the next meeting of this Committee (the Public Health and Sewers Committee) a Report on twenty cases of overcrowding in domestic workshops where a certificate can be given aud a legal prosecution instituted and a conviction obtained."

I beg leave to apply for further directions. as I have found great legal difficulties in the way of interpreting the terms of your resolution. It may be well to state shortly the position of a Medical Officer of Health with regard to domestic workshops.

The sanitary control of domestic factories and workshops has been exempted from the Factory and Workshop Acts, 1878 to 1895, and placed in the hands of the Medical Officer of Health and his Sanitary Inspector. The domestic workshops mentioned in your resolution, therefore, fall under the supervision of the Sanitary Authority of this parish, according to the Public Health (London) Act, 1891. By the latter Act the Medical Officer of Health is empowered to fix his own standard as to the amount of cubic space to be allowed to each worker and to use his own judgment as to what constitutes overcrowding. The magistrate judges each case on its own merits and may or may not adopt the views of the Medical Officer of Health.

In view of the extreme difficulty of these overlapping Acts, I have thought it best to make the foregoing satement as to the powers of the Sanitary Authority and its Medical Officer of Health in regard to domestic workshops, which may not have been quite clear to the Vestry when the resolution was passed. At the same time it would materially lighten the position if the Vestry would inform me whether the terms of that resolution were suggested by any specific written statement made by me as Medical Officer of Health.

It need hardly be added that this important matter of overcrowding in domestic workshops will engage my best attention.



Special Report on Code of Rules for Disinfection of Premises for the Guidance of Disinfectors.

It will be within the memory of the Vestry that in January last, in accordance with the request of the Vestry, I presented a "provisional code of rules for disinfection of premises for the guidance of Disinfectors." The document was referred back to me by the Vestry for further consideration and report. After mature reflection I have come to the conclusion that, so far as my experience goes, the report calls for alteration in a few details only. The amended report I, therefore, present to the Vestry, and shall be glad to consider any suggestions as to amplification or modification of the practical details of disinfection. The rules in question read as follows:—

VESTRY OF ST. GEORGE THE MARTYR, SOUTHWARK.

PUBLIC HEALTH DEPARTMENT.

CODE OF RULES FOR DISINFECTION OF PREMISES FOR THE GUIDANCE OF DISINFECTORS.

On receiving notice from the Sanitary Inspectors of the need of disinfecting a room or rooms, the disinfectors are to carry out the following instructions:—

- 1. In every case the premises must be disinfected (if possible) on the day of receipt of such notice from the Inspector, and that the disinfectors attend at the Health Office at half-past nine each morning for the purpose of receiving instructions.
 - 2. Every room that has been exposed to infection must be disinfected.
- 3. Subject to the above requirements the convenience of parishioners must be studied, and any complaint of incivility or of neglect in following out these rules will be regarded as a serious breach of duty.
- 4. Before burning the sulphur all gilt, lacquered or copper fittings or ornamentation should be removed from the room, washed with a cloth wrung out of carbolic acid solution (1 in 30), and placed outside the door; also all portable textile articles such as beds, bedding, carpets, curtains, wearing apparel and the like, shall be removed in canvas bags for disinfection in the steam apparatus, after a list has been made.
- 5. The chimney opening, windows, ventilators, cracks, apertures, and doors shall be securely sealed by means of thin brown paper and paste, a supply of both of which materials shall be kept at the disinfecting station.
- 6. Sulphur candles, to amount to 1½ pounds of sulphur to 1,000 cubic feet of air, shall be burnt in an iron bucket or pail, provided by the Vestry for the purpose, and no other method shall be used.
- 7. In every case the room must remain sealed up for six hours at least; eight hours if it can be arranged.
- 8. The disinfectors shall, after six hours or longer, call at the premises, unseal the room, throw the door and windows wide open, and advise the occupier to let the room be thus freely exposed to the fresh air for (if possible) twenty-four hours. If that length of time cannot be arranged, the room must be left open as many hours as can be managed.

- 9. All infected goods ordered to be burnt shall be forthwith removed in the truck to the Incinerator.
- 10. On completing the disinfection of a room, notice by means of the signature of the disinfector shall be entered in the book kept for that purpose.
- 11. Where overalls are worn by disinfectors, they should be passed through the steam apparatus after each exposure to infection.
- 12. The canvas bags for conveying infected articles must be passed through the steam apparatus after each exposure.
- 13. The infected goods truck to be sulphured after each conveyance of infected articles.

In conclusion, I would advise the Vestry to cause the foregoing Rules to be printed. framed, and hung up in the chambers of the disinfecting house.

This Report was, in accordance with the resolution of the Vestry, submitted to the Public Health Committee, when the following suggestions of the Committee were accepted by me namely:—

Under (4) the addition of the word "mattresses" after "beds" and under (6) the substitution of "iron vessels" for the words "an iron bucket or pail," and of the words "when disinfecting with sulphur" after "used" at the end of the paragraph.

In concluding this report, I may once again congratulate your Vestry on another year of progress in health matters.

It is true that the rise of 3 in the death-rate checks the steady annual decrease of previous years, but the increase is so slight as to have little significance when taken alone. It is gratifying to recognise the considerably advanced standards of general health in your parish, and in my opinion those results may be to no small extent traced to the zeal and competence of the Sanitary Inspectors who share my anxieties and labours.

So long as I am honoured with the confidence of your Vestry it will be my earnest endeavour to carry out the duties of the important office with which I have been entrusted, with all necessary care and vigilance.

I have the honour to be,

Your obedient Servant,

F. J. WALDO,

Medical Officer of Health.

1, Plowden Buildings, Temple, February, 1897.



APPENDIX.

Provisional Code of Regulations for the Caretaker of the Reception House.

- (1) To keep the buildings in a cleanly state, and to wash them out as often as may be necessary, except when in occupation, at which times the residents shall be responsible for this duty.
- (2) To keep an inventory of all property in the Reception House, and to report forthwith any loss, defect or damage of such property to the Medical Officer of Health.
- (3) To lock up all rooms not in use, and to check the inventory at the time of each departure of a family from the Reception House.
- (4) On receipt of a notice that the Reception House will be required to see to the lighting of the necessary fires and to the provision of hot water for bathing.
- (5) To see that all clothing of persons be—at the time of entry to the Reception House—removed for disinfection.
- (6) To keep a book, to be provided by the Vestry, in which she shall enter the names, ages, and hours and date of arrival and departure of occupants of the Reception House.
- (7) To see that the Regulations for persons occupying the Reception House be observed, and any breach of the same to be immediately reported to the Medical Officer of Health.
- (8) To report at once to the Medical Officer of Health any damage to the Reception House or to the properties contained therein and belonging to the Vestry.
- (9) To see that the occupants of the Reception House behave themselves in a decent, orderly and sober manner.
- (10) As soon as convenient—after the departure of a family—to wash the rooms, bedding, beb-clothing, towels and other small articles that have been used, and to put away the cooking and other utensils in a cleanly condition.

By Order.

F. J. WALDO,

Medical Officer of Health.

Provisional List of Duties of the Superintending Disinfector.

- (1) To reside, with his wife, in the building which adjoins the Reception House.
- (2) To be responsible for the due carrying out of the Rules for Disinfection (see page 28) together with those in force in connection with the Vestry's Steam Disinfector.
- (3) To see that the Disinfecting Voucher Book—for the delivery of infected and return of disinfected goods—be properly kept.

Provisional Code of Regulations for Persons occupying the Reception House.

NOTE:—This Building is only intended for the temporary shelter of persons whose homes are undergoing disinfection.

- (1) All persons are required on their arrival to take a bath, and have their clothing disinfected.
- (2) Occupants shall at all times keep their rooms and cooking utensils in an orderly and cleanly condition.
- (3) Persons shall occupy the Reception House only during the period that their rooms are undergoing disinfection. When this process has been completed, the caretaker will inform them of the fact, and they shall immediately vacate the Reception House.
- (4) When for any reason it is impossible for the occupants to return to their previous homes, three days shall be allowed to them to procure new lodgings, and such time shall reckon from the hour and date on which they enter the Reception House.
- (5) No person not being a temporary occupant shall be permitted to visit the Reception House on any pretence whatever, except with the written permission of the Medical Officer of Health or in his absence of the Chief Sanitary Inspector.
- (6) Every occupant of the Reception House shall return for the night not later than 10 o'clock.
- (7) Every person occupying the Reception House shall at all times behave in a decent, orderly and sober manner, and every person not so behaving shall be liable to instant discharge by the caret ker, who has received instructions to rigidly enforce this rule.
- (8) No person shall partake of intoxicating beverages, except with their meals, and under no circumstances will children be allowed to leave the Reception House for the purpose of procuring alcoholic drinks.

By Order,

F. J. WALDO,

Medical Officer of Health.

If the foregoing Rules and Instructions be adopted by the Vestry, I would advise that they be printed and hung up in each of the tenements within the Reception House.

Report of the Chief Sanitary Inspector.

I beg to present the following report for year ending the 31st December, 1897:—
During the year 301 complaints of nuisances have been made and entered in the official register kept for that purpose.

4 notices have been served in respect of 58 houses or tenements under the Housing of the Working Classes Act, 1890.

587 inspections have been made relating to tenement houses under the Customs and Inland Revenue Acts.

40 inspections have been made of houses newly erected or pulled down to or below the ground floor, and rebuilt during the year, and

40 water supply certificates have also been granted under section 48 of the Public Health (London) Act, 1891, relating to 142 houses and tenements.

Workshops.

446 workshops are now on the register, 43 have been registered during the year, 543 visits have been made, and 47 notices served in relation thereto.

ADULTERATION ACTS, 1875-1887.

AND

MARGARINE ACT, 1887.

Samples submitted to the Public Analyst.

	Name of	Sample.		Margarine	Adul- terated.	Unadul- terated.	Total
Milk				_	3	48	51
,, 2 (defic	eient in	cream)			-		2
Butter				-	4	21	25
Margarine				4	-	_	4
Pepper				_	-	1	1
Coffee (label	led as a	mixture)		-	1	_	1
Lucca Oil				-	-	3	3
Lard				-	-	1	1
Whisky (Iri	sh)				-	1	1
Rum	1 5		***	-	-	1	1
Arrowroot				-	-	1	1
Soda Water				_	_	1	1
	To	otal		4	8	78	92

The above Table shows 15.3 per cent. of the samples to be to the prejudice of the Purchaser.

		Samples	s 71.		er cent.	adulterat	ted.			
	1893	"	79.	25.6	13	"				
	1894		85.		27	"				
	1895				"	,,				
	1896	"	87.	20.3	**	,,				
T7:	d for ad.	Itarati	on an	d confr	ravention		Mar-			
Fines impose	u for au	arceract	OLL COLL	ours.	co . ORLETO	T - T DEED				
garine	Acts for	the yea	r, am	ount to				£63	0	(
Allowed Cost	Acts for	the yea	r, am	ount to					0 4	

Unsound Food Seized and Destroyed.

4 barrels, about 4 cwt. of Rae or Roker Fish, 8 Oxtails, 420 heads of Broccoli, 1½ barrels of Oysters, 29 boxes of Strawberries, about 3 cwt. of Pork, Beef and Mutton, and 28 lbs. of Bread.

Bedding, &c., Disinfected.

Lots of bedding disinfect Apartments disinfected d Lots of bedding destroyed	uring th	ne y	ear				569 587 8
Scarlet Fever Cases							467
Diphtheria Cases							134
Typhoid Fever Cases							14
Miscellaneous Cases							53
			Total	Cases	(A 10)	1000	568

School Notices sent to Head Teachers.

692 notices under section 55, sub-section 4, Public Health (London) Act, have been sent to head teachers of schools attended by any patient suffering from infectious disease, or by any child who, being an inmate of the same house, as the patient is attending school.

Summones Issued during the Year.

Adulteration Act					12
Unwholesome Food					3
Margarine Act					6
Nuisances P.H. (London) Act					17
Housing of the Working Classes Act					2
Contravention of Bye-Laws for Tener	ment	Houses			6
Contravention of London County Cou	neil	Bye-Laws			10
Letting newly-built house without of	taini	ng water-supp	ly cer	tificate	1
For not complying with notice to clear	anse	workshop			1
		Total			58

The disinfectants supplied to the Vestry by contract have been analysed and found to be equal to the specification.

JOHN EDWARDS, Assoc. San. Inst.,

The following Reports are a summary of work done by Messrs. Weatheritt, Simpson, Ralph, and Miss Elliott, Inspectors.

Report of Work done in Ward No. I.

For the Year ending December 31st, 1897.

House to house inspection						196
Other inspections						936
Re-visits				***		2252
Intimations served		***				572
Official Notices served						467
						-
			Total			4423
RESULTS.						
House drains re-constructed					***	28
New drains "	***					1
Drains repaired		***				33
Drains trapped				***		40
Drains unstopped						31
Drains tested with chemicals	3					134
" water						12
" smoke						6
Water-closets unstopped						29
" repaired						197
" supplied with	water					60
" provided with	h new fitt	ings				39
" cleansed and						30
" ventilated an	d lighted					1
New water-closets						60
New soil-pipes						12
Soil-pipes ventilated					***	3
, repaired	1.					1
New dust-bins	***		***		***	126
Dust-bins repaired	***					32
Dust Shoots removed from the	he inside	of living	rooms	***		_
,, repaired						6
Premises cleansed throughou	it .					89
,, partly cleansed						230
Water supply provided to dy	welling he	ouses				26
" fittings repaired			***			14
Water cisterns covered						6
" " repaired						6
" supplied from the ma	in					3
Yard pavements relaid						22
" " repaired						72
" walls limewashed			***		***	19
Roofs repaired						68
Damp wall remedied						56
Walls repaired						23
Ceilings ,				***		26
Rainwater pipes disconnecte						9
,, repaired						45
,, ,, cleared						4

Sink waste pipes disconnect	ed					6
,, ,, trapped						13
", ", cleared						6
New sinks		***				2
New sink waste pipes				***		7
Floors ventilated						151
" renewed				***		25
" repaired				***		119
Occupation of underground	rooms	discontin	nued			5
Workshops limewashed		***				18
Overcrowding Nuisances al	ated		•••	***	***	32
Animals improperly kept				***		1
Foul accumulations remove	d	***				34
Dung receptacles provided						5
,, ,, repaired						2
Staircases cleansed						11
lighted					***	6
Miscellaneous			•••			83
Bakehouses inspected			***	***		21
Cowsheds "				***		2
Slaughter houses inspected				•••		1
Knackers' yard ,,						1
Gut Scraping premises insp	ected	•••		•••		1
						2262
					1/1000	

JAS. WEATHERITT, Assoc. San. Inst.,

Sanitary Inspector.

Report of Work done in Ward No. II.

For the Year ending December 31st, 1897.

				me particular de		
House to house inspection	ns					462
Other inspections						456
Re-visits	***		***			1902
Intimations served						555
Official notices served				***	***	457
			Total	***		3832
						_
RESULTS.						
Drains new					***	1
" reconstructed						39
" repaired						18
" trapped by gully t	raps					35
" unstopped and cle	ansed					37
,, ventilated						16
Water closets cleansed						33
,, ,, repaired						8
" " supplied wi	th water					36
", ", fittings repa						36
,, ,, new pans a						39
New water-closets erected	1					15
		***	***			10

New soil-pipes erected	***		***	4
Soil-pipes ventilated, full diameter			***	5
Sink waste pipes and rain water pipes disco	nnected f	rom dra	ins	26
Interiors of premises cleaned throughout				45
,, partly cleansed				238
Staircases and passages cleansed				8
Wash-houses and walls of yards, &c., cleans			***	30
Yards repayed and repaired				66
	Louisen		***	
Roofs of houses, guttering and stack pipes r	epaired	***	***	50
Floors of houses ventilated	***	***	***	6
Water for drinking purposes put on direct for	rom main	***	***	4
New dust-bins provided				263
Nuisances from overcrowding abated				25
Accumulations of offensive matter removed				18
Animals improperly kept removed				10
				2

Miscellaneous nuisances abated	***	***	***	39
Drains tested with water and chemicals	***	***	***	74
Workshops inspected	***			75
Bake-houses inspected	***			9
Slaughter-houses inspected				1
				11/10/11
η	Cotal			1311
	Court			

(A portion of this work was carried out by Mr. J. A. Anscombe.)

ROBERT SIMPSON,
Sanitary Inspector.

Report of Work done in Ward No. III.

For the Year ending December 31st, 1897.

House to House inspection Other inspections Re-visits Intimations served Statutory notices served Workshops inspected	 	 	 	642 383 2860 773 460 71
		Total	 	5189
RESULTS.				
House drains re-construct	ed		 	58
" " repaired		 		20
New drain		 	 	1
Drains cleared		 	 	68
" ventilated		 	 	36
Gully traps fixed		 	 	140
Water-closets supplied wi	th water	 	 	224
New pans fixed to closets		 	 	110
Closed pans cleansed		 	 	66
Water-closets re-construct	ed	 	 	3

Soil pipes removed from inside of house				38
Water supply cisterns provided with covers				12
Drinking water cisterns cleansed .				12
Water fittings altered foom cistern to main			/	91
Water supplied to dwelling houses				4
Galvanised dust-bins provided				121
Dust receptacles repaired				30
Dust shoots replaced				23
Ventilation provided for floor space	***			101
Interior of premises cleansed throughout				118
Premises partly cleansed		***	***	- 160
Staircases cleansed		***		35
Yards paved or repaired				109
Forecourt paved	2000			48
Roofs repaired	***		•••	80
Stack pipes disconnected from drains				17
Waste pipes from sinks cleared	***			22
Waste pipes disconnected from drains			***	42
New waste pipes fixed				28
Plain water guttering and stack pipes repair	ed			39
Manure receptacles provided		***	***	8
,, covered	***	•••		4
Workshops cleansed	100			20
Foul accumulations removed				19
Slaughter-houses inspected		***		2
Cow sheds inspected				22
Drains tested with chemicles			- "	41
" " water				58
Miscellaneous improvements				256
	Total			2287
	rotar			2201

WM. H. RALPH,

Sanitary Inspector.

Report of Work done for the Year ending December 31st, 1897.

Tenement houses inspected		 	3961
manifest d		 	2414
Notices served, re contravention of By	e-Laws		277
Number of rooms cleansed		 	1215
Ct		 	279
On anding shoted		 	155
Tenement room measured		 	693

ANNIE ELLIOTT, Assoc. San. Inst.,

Sanitary Inspector.

Health Department,

Vestry Hall, Borough Road, 2nd October, 1897.

To the Medical Officer of Health.

DEAR SIR,

Re Edward, Lawrance and Wilfrid Houses, Potier Place.

The following is a copy of notes taken of defects existing at the above mentioned houses on 29th September, 1897:—

EDWARD HOUSE—an accumulation of dust on washhouse, on roof, the roof of same defective, no windows to sashes, skylight over staircase broken (about three weeks ago,) roof over staircase defective, dust slide to shoot behind W.C. door missing, soil pipes inside and ventilated by 4 inch pipe.

No. 8.—Two rooms clean, occupied by two adults and four children.

No. 7.—Two rooms clean, roof over same leaky over front room. W.C. door on 3rd floor landing, hinge broken off, dust shoot behind W.C. door.

No. 6.—Two rooms clean, two adults, five children, sink defective, W.C. 2nd floor landing, dust shoot slide missing, situated behind door of W.C.

No. 5.-Two rooms, five adults.

No. 4.—Two rooms clean, four adults, three children.

No. 3.—Two rooms clean, three adults, wall in back room discoloured adjoining W.C. W.C. 1st floor landing, dust shoot behind door.

No. 2.—Two rooms clean, two adults, two children.

No. 1.—Two rooms clean, two adults, five children, wall in back room damp.

Dust shoot emptied from rear in Green Walk, staircase fairly clean, waste pipes from sinks trapped under same, and finally to drain in front of house, rooms ventilated by windows and air bricks.

LAWRANCE HOUSE—An accumulation of dust on roof, roof of washhouse in a defective condition, roof over staircase defective, ceiling over staircase defective, soilpipe inside of house and ventilated, dust shoot choked. W.C. top floor, ceiling defective, dust shoot flap situated over W.C. pan.

No. 7.—Two rooms, two adults, four children, roof over front room defective, rooms dirty, paper away from walls, W.C. 3rd floor landing, dust shoot over W.C. pan, roof of W.C. damp.

No. 6.—One room fairly clean, two adults.

No. 5.—Two rooms clean, ceiling of front room broken down about 1 yard square, W.C. 2nd floor landing, dust shoot over W.C. pan.

No. 4.—One room clean, two adults, one child.

No. 3.—Two rooms clean, two adults, four children, W.C. 1st floor landing, ceiling broken, and dust shoot over W.C. pan.

No. 2.—One room clean, one adult.

No. 1.—Two rooms clean, three adults, three children, dust shoot flap at end of passage defective, dust receptacle opens into yard, no door to same, accumulation of dust in cupboard under stairs, accumulation of dust, builders' rubbish in yard, bricks, mortar, and paper (mattresses removed and dust shoot cleared) staircase fairly clean.

WILFRID HOUSE—Wall on roof broken down about 3 ft. long, seven courses high, washhouse roof defective, accumulation of dust on roof, soil pipe inside of house and ventilated by 4 in. pipe, stackpipe head choked, W.C. top floor clean.

No. 8 .- Two rooms, two adults, five children, rooms clean, ceiling broken 1ft. over.

No. 7.—One room dirty, paper away from wall, roof over same leaky, two adults, four children.

No. 6. -Two rooms clean, two adults, three children, small patch of ceiling down 1ft. over, sink defective, causing soakage into No. 4.

No. 5.—One room clean, large quantity of ceiling down, about 10ft. by 4ft. 6-in. waterpipe from sink defective, two adults, three children, part of ceiling came down 2 months. and other part five weeks back. W.C. 2nd floor clean, ceiling discoloured, wall broken.

No. 4.—Two rooms clean, waterpipe from sink defective, two adults, four children.

No. 3.—One room clean, two adults, W.C. 1st floor, landing ceiling broken and discoloured.

No. 2.—Occupied as hair dressers, ceiling broken, water coming through ceiling from sink above (No. 4.)

No. 1.—Used as a store room.

Dust receptacle under stairs in front passage on ground floor in a cupboard, staircase fairly clean, ceiling ground floor passage dirty and discoloured, passage foul, occupiers of rooms complain of passage being used as an urinal.

W.C. pans since previous visit cleansed, dust being removed from roofs, W.C's. clear, mattresses removed from yard, part of dust removed.

I am,

Yours obediently,

W. H. RALPH.

Sanitary Inspector, No. 3 ward.

Table I.

Corrected Return of Cause of Death in the Registration Sub-Districts during the 52 Weeks ending January 1st, 1898.

CAUSE OF DEATH.		BOROUGH ROAD	LONDON ROAD	Kent Road.
I Specific, Febrile, or Zymotic Dis	eases.		May Ballet	
1.—Miasmatic Diseases.				
Small nov			1	
Measles		23	14	30
Scarlet Fever (Scarlatina)		5	4	5
Diphtheria		13	10	5
whooping-cough		8	12	12
Typhus Fever Enteric or Typhoid Fever		2	4	4
Simple Continued and Ill-defined Fever			1	
Other Miasmatic Diseases		1		1
2.—Diarrhæal Diseases.				
Simple Cholera		31	33	47
3.—Malarial Diseases.			Page 1	
e.g., Remittent Fever, Ague				
4.—Zoogenous Diseases.				
Cowpox and effects of Vaccination				
Other Diseases (e.g., Hydrophobia, G and Splenic Fever)				
5.—Venereal Diseases.				
Syphilis		5	1	1
Gonorrhœa, Stricture of Urethra		***		***
6.—Septic Diseases.				
Phagedena				1
Erysipelas			2	
Pyæmia, Septicæmia				
Puerperal Fever		•••		2
II.—Parasitic Diseases.		WALE TO		
Fhrush				
Hydatids and other Animal Parasitic Dis	eases			1
III.—Dietic Diseases.				
Starvation and Want of Breast Milk				
Scurvy				***
Chronic Alcoholism, Delirium Tremens		2	3	6
IV.—Constitutional Diseases.				
Rheumatic Fever and Rheumatism of the	Heart.	1	2	2
$\begin{array}{cccccccccccccccccccccccccccccccccccc$		-		
Rickets		1	1 4	 1
Cancer, Malignant Disease		18	12	10
labes Mesenterica		4	2	20
Lubercular Meningitis, Hydrocephalus		4	6	7
Phthisis		67	42	63
Daymona Hamanaharia Diaharia		2	5	6
Anæmia, Chlorosis, Leucocythæmia		3	10	ï
Glycosuria, Diabetes Mellitus				3
Other Constitutional Diseases				1
C		15.50		3 146
Carried forward	1000	190	160	229

Table I.—(Continued.)

Corrected Return of Cause of Death in the Registration Sub-Districts during the 52 Weeks ending January 1st, 1898

during the 52 Week:	s ending	Jan	uary 1st,	1898	
CAUSE OF DEATH			BOROUGH ROAD.	LONDON ROAD.	KENT ROAD,
Brought forward			190	160	229
Y.—Developmental Dis-	eases.				
Premature Birth			7	13	11
Atelectasis			2	2	3
Congenital Malformations Old Age			10	3 7	3
Old Age		***	10		7
VI.—Local Diseases					
1.—Diseases of Nervous	SYSTEM.				
Inflammation of Brain or Membrai	nes			5	10
Apoplexy, Softening of Brain,	Hemiple				
Brain Paralysis Insanity, General Paralysis of the	Incomo	***	16	16	10
Epilepsy	пвине		1 3	1 3	2 3
Convulsions			5	14	12
Laryngismus Stridulus (Spasm of	Glottis)	ninal			
Paralysis Agitans, Paraplegia, Dise Cord	sase of S	pinal	1		3
Other Diseases of Nervous System			6	4	6
2.—DISEASES OF ORGANS OF SPE	CIAL SEN	SE			
(e.g., Ear, Eyes and Nose)			2	4	2
3.—Diseases of Circulatory					
Endocarditis, Valvular Diseases of Pericarditis			5	7	9
Other Diseases of Heart		***	34	17	24
Aneurism			1	2	3
Embolism, Thrombosis Other Diseases of Blood Vessels			2	1	1
		***	3	***	
4.—Diseases of Respiratory					7 "
Croup Laryngitis				1	
Bronchitis			47	39	71
Pneumonia		***	41	34	48
Pleurisy			1		2
Emphysema, Asthma Other Diseases of Respiratory Syste	em	***	4 8	7	1 6
			0		0
5.—Diseases of Digestive (SYSTEM.				
Dentition			4	3	9
Diseases of Stomach	***		3		2
Enteritis			7	8	8
Peritonitis Obstructive Diseases of Intestines			3		
Hernia			2		ï
Ascites		***			î
Cirrhosis of Liver			5	2	3
Jaundice and other Diseases of Live Other Diseases of Digestive System				1	1 2
		***	***		
6.—Diseases of Lymphatic 8	SYSTEM.		1	BANK SE	
(e.g., of Lymphatics and of Spleen)					1
7.—DISEASES OF GLANDLIKE ORGA	NS OF U	N-			
CERTAIN USE.			The state of the s		
(e.g Bronchocele, Addison's Diseas	e				
Carried forward		-		250	404
Oattled forward	***		414	359	494

TABLE I.—(Continued).

Corrected Return of Cause of Death in the Registration Sub-Districts during the 52 Weeks ending January 1st, 1898

CAUSE OF		11.	and the same of th	200	BOROUGH ROAD.	LONDON ROAD.	KENT ROAD.
Brought forward					414	359	494
8.—Diseases of	URINAR	x Sys	TEM.				
Nephritis					6	4	2
Bright's Disease, Album	inuria				5	11	8
Disease of Bladder and o	of Prost	rate			1	1	
Other Diseases of Urinar	y Syste	em			2	1	
9.—Diseases of Rei	PRODUCT	TIVE S	SYSTEM.				
(A) Of Organs	of Gene	eration	n)				
Male Organs				61.6			
Female Organs				***		ï	
(B) Of Pa	erturiti	071.		200			
Abortion, Miscarriage							
Puerperal Convulsions Placenta Prævia, Floodin		***			***	1	
Other Accidents of Child-	-birth		•••			2	2
			***	***		-	
10.—Diseases of L	осомот	IVE S	YSTEM.				
Caries, Necrosis					1.0	***	2
Arthritis, Ostitis, Periosti	itis	***				***	
Other Diseases of Locomo	onve sy	stem			N. S. S.		
11.—DISEASES OF INT	EĞUMEN	TARY	SYSTEM				
(e.g., Carbuncle, Phlegmo						2	
Other Diseases of Integur	mentar	y Syst	tem		1		
				93			
YII.—Vi	iolence			23			
1.—Accident, N			be.				
Fracture and Contusion					6	11	9
Gunshot Wound				***			
Cut, Stab							and the second
Burn and Scald					2		2
Poison						***	
Drowning Suffocation		***	***		2 2	5	6
Deaths consequent on Su	rgical (perat	ion				
Otherwise	 D.o.a.	···			2	1	
2.—Ном	HICIDE.			1	1000000		
Murder and Manslaughte	r						1
0.0				3			
3.—Sur Gunshot Wound	CIDE.			4			
Cut Stob	***	***		***		1	111
Poison			***		2	2	1
Drowning						1	
Hanging							1
Otherwise							
1 7		1					
Hanging	CUTION.						
Hanging	***	***					
Carriedforward					445	404	529
					1.	STATE OF THE STATE	

Table I.—(Continued).

Corrected Return of Cause of Death in the Registration Sub-Districts during the 52 Weeks ending January 1st, 1898.

CAUS	E OF	DEAT	rH.			BOROUGH ROAD.	LONDON ROAD.	Kent Road.
Brought forw	vard				***	445	404	529
VIII Deaths	from	Ill-de	fined	and	not			
Spec	cified	Cause	s.					
Dropsy			***		F			1
Debility, Atrophy,						11	17	17
	***						***	***
Pumour							1	
Abscess	***		***	***	***	***	***	1
Hæmorrhage			***			***		
Sudden Death (cau	se not	ascert	ained)		***		***
Found Dead (cause	not s	tated)		***	***			
Other Causes not S	pecific	ed or I	ll-defin	ned				***
. Tota	ls					456	422	548

TABLE II.

Summary of Return of Cause of Death (Corrected)

Cause of Death.		Total.
I.—Specific Febrile, or Zymotic Diseases:—		
1. Miasmatic Diseases	***	155
2. Diarrhœal Diseases		111
5. Venereal Diseases		7
6 Septic Diseases		5
II.—Parasitic Diseases		1
III.—Dietic Diseases		11
IV.—Constitutional Diseases		289
V.—Developmental Diseases		68
VI.—Local Diseases:—		101
1. Diseases of Nervous System	***	121
2. Diseases of Organs of Special Sense	•••	8
3. Diseases of Circulatory System		111
4. Diseases of Respiratory System		314
5. Diseases of Digestive System		65
6. Lymphatic System		1
7. Diseases of Urinary System		41
8. Diseases of Reproductive System:	1	-
(a) Diseases of Organs of Generation		6
(b) Diseases of Partuition		1
9. Diseases of Locomotive System		2 3
10. Integumentary System		3
VII.—Violence:—	:3.	58
Suicide, Accident, Negligence, Homic	ide	48
VIII.—Deaths from ill-defined and not specified cause	8	40
Total		1426

TABLE III.

Corrected Return of Cause of Death of Infants under One Year in the Regestration Sub-Districts during the 52 Weeks ending January 1st, 1898.

January 181, 1030.				100000000	
CAUSE OF DEATH.			BOROUGH ROAD	LONDON ROAD	KENT ROAD.
I.—Specific, Febrile, or Zymotic	Digga	000		Charles of the same of the sam	
		aca.			
1.—Miasmatic Diseases					
Small-pox					
Measles	***		2	2	4
Scarlet Fever (Scarlatina)	1			1	***
Diphtheria Whooping-Cough			1		
Whooping-Cough			2	7	6
Typhus Fever				***	
Enteric or Typhoid Fever				***	***
Simple Continued and Ill-defined Fe	ever			***	***
Other Miasmatic Diseases			***		***
2.—Diarrheal Diseases					
Simple Cholera					
Diarrhœa, Dysentery			24	29	31
			10000		
3.—Malarial Diseases.		-		DAY STATE	
e.g., Remittent Fever, Ague					
c.y., 21021111021220101, 22600					
4.—Zoogenous Diseases		200			
Cowpox and effects of Vaccination					
Other Diseases (e.g., Hydrophobia		ders.			
and Splenic Fever)					
5.—Venereal Diseases.		333			
Syphilis	****		5	***	
Gonorrhea, Stricture of Urethra				***	
		750			
6.—Septic Diseases.		250			
Phagedæna					
Erysipelas				1	
Pyæmia, Septicæmia					
Puerperal Fever					
II.—Parasitic Diseases		330			
Thrush Hydatids and other Animal Parasiti		***			***
Hydatids and other Animal Parasiti	c Disea	ses			
III.—Dietic Diseases.		233			
		FOR			
Starvation and Want of Breast Milk		***			
Scurvy					***
Chronic Alcoholism, Delirium Tren	nens				
IV.—Constitutional Disea	200				
Rheumatic Fever and Rheumatism	of the E	ieart.	***		
Rheumatism					***
Gout		***			
Rickets				2	1
Cancer, Malignant Disease	•••	***			177
Tabes Mesenterica	1		3	2	17
Tubercular Meningitis, Hydrocepha	lus			2	2
Phthisis	***			- "	1
Other Tubercular and Scrofulous Di		***		1	
Purpura, Hemorrhagic Diathesis		***	0	***	
Anamia, Chlorosis, Leucocythamia				***	
Glycosuria, Diabetes Mellitus		***			
Other Constitutional Diseases					***
Carried forward			39	47	62

Table III.—(Continued.)

Corrected Return of Cause of Death of Infants under One Year in the Registration Sub-Districts during the 52 Weeks ending January 1st, 1898

CAUSE OF DEATH.			Borough Road.	London Road.	KENT ROAD.
Brought forward			39	47	62
Y.—Developmental Diseas	IPR.				
Dunmatuus Disth -			7	13	11
Atelectasis			2	2	3
Congenital Malformations				3	3
Old Age					***
YI.—Local Diseases.					
1.—Diseases of Nervous Sys	TEM.				
Inflammation of Brain or Membranes Apoplexy, Softening of Brain, H		egia,		2	3
Brain Paralysis			1		
Insanity, General Paralysis of the Ins					
Epilepsy Convulsions		1	5	13	ii
Laryngismus Stridulus (Spasm of Gle					
Paralysis Agitans, Paraplegia, Disease					1000
Cord Other Diseases of Nervous System		***	ï	· · ·	
	****		1		***
2.—Diseases of Organs of Specia	AL SEN	ISE.			
(e.g., Ear, Eyes and Nose)			2		1
3.—Diseases of Circulatory S					
Endocarditis, Valvular Diseases of H	eart			***	-
Pericarditis Other Diseases of Heart					
Amountain					2
Embolism, Thrombosis		**		***	
Other Diseases of Blood Vessels					
4Diseases of Respiratory Sy	YSTEM.				
Croup					
Laryngitis Bronchitis	***		10		
Pnenmonia			12 8	7 7	22 15
Pleurisy					
Emphysema, Asthma					
Other Diseases of Respiratory System	***		5	2	4
5.—Diseases of Digestive Sys	STEM.				
Dentition Tonsillitis, &c			3	2	5
Diseases of Stomach	***	***		***	
Enteritis			ï	6	1 2
Peritonitis					
Obstructive Diseases of Intestines Hernia			1		
Ascitos	***			5	***
Cirrhosis of Liver					ï
Jaundice and other Diseases of Liver			***		
Other Diseases of Digestive System					1
6.—Diseases of Lymphatic Sys	TEM.		A Control of		
(e.g., of Lymphatics and of Spleen)	***				
7.—DISEASES OF GLANDLIKE ORGANS CERTAIN USE.	OF U	N-			
(e.g Bronchocele, Addison's Disease					
Carried forward			87	359	147

TABLE III.—(Continued).

Corrected Return of Cause of Death of Infants under One Year in the Registration Sub-Districts during the 52 Weeks ending January 1st, 1898

	CAUSE O	F DEATH			Borough Road.	LONDON ROAD,	KENT ROAD.
Brou	ght forward				87	104	147
8.—I	DISEASES OF	URINARY S	YSTEM.				
Nephritis					A Long Land	W	4
Bright's Dis	ease, Albun	ninuria				1	
Disease of I Other Disea							
Other Discu	acs of Cities	il) b)stein				1000	1
9.—Dis	EASES OF RI	EPRODUCTIVE	SYSTEM				
(A)	Of Organs	of Generat	ion).				
Male Organ	S						
Female Orga							
	(D) OF T	Daniel Marie (1 and 1 a					1000000
Aboution M		Parturition.					The state of
Abortion, M Puerperal C							
Placenta Pra	evia, Floodi	ng					
Other Accid	ents of Chile	d-birth				***	
10 _D	TEPACES OF	LOCOMOTIVE	System				
Caries, Necr							
Arthritis, O		stitis					
Other Disea			m				
11 D	T		a. Carana				
		TEGUMENTAR		м.		1	
(e.g., Carbur Other Disea	ncle, Phiegn	non, Cellulit	vstem				
O silet 1715ea	oce or susce		,				
	VII _	Violence.		199			
1_		NEGLIGENCE	- Arn				
Fracture an			,				1
Gunshot We							
Cut, Stab						***	
Burn and Se Poison	cald						
Drowning				***			
Suffocation					2	5	6
Deaths cons Otherwise	equent on a	surgical Ope	ration		1		
O thick who c							
	2.—H	OMICIDE.					
Murder and	Manslaugh	ter		***		***	1
	2 0			1			
Gunahat III		UICIDE.					
Gunshot Wo Cut, Stab	ound						
Poison							
Drowning							3
Hanging Otherwise							
	SAN SAN	*		374			A PER SE
	4.—Ex	ECUTION.		-	RANGE SE		
Hanging							
0	adformer 1				90	110	155
Carri	edforward				90	110	100

TABLE III.—(Continued).

Corrected Return of Cause of Death of Infants under One Year in the Registration Sub-Districts during the 52 Weeks ending January 1st, 1898.

CAU	BOROUGH ROAD.	LONDON ROAD.	KENT ROAD.					
Brought for	rward					90	110	155
VIII Deaths	from	Ill-de	efined	and	not			
Sp	ecified	Caus	es.					
Dropsy								
Debility, Atrophy,	Inanit	ion				11	17	17
Mortification			***					
Tumour								
Abscess	***	***	***	***	***			
Hæmorrhage	***							***
Sudden Death (ca	use not	ascer	tained))				***
Found Dead (caus	e not s	tated)			600			***
Other Causes not	Specifie	ed or	Ill-defin	ned				
Tot	als					101	127	172

List of Slaughter-houses licensed by the London County Council, in October, 1897.

Name.		Situation.	
Redman, Frederick Rowe, John		 	146, High Street, Borough 73, London Road
Frask, William S Waters, Frederick		 	11, Bermondsey New Road 79, Old Kent Road

The Slaughter-houses regularly inspected have been found to be conducted in a satisfactory manner. In the interests of the public, however, private slaughter-houses should be replaced by "Abattoirs." This change would alone enable a systematic and thorough inspection of meat to be made as at present practised in the large towns of Germany, France, and Belgium.

List of Horse Knackers' Yards licensed by the London County Council in October, 1897.

Name.	Situation.
Messrs. Harrison, Barber & Co., Limited	23, Green Street

During 1897, 3,858 horses were received at the above-mentioned knackers' yard and disposed of as cats' meat.

List of Cow-houses licensed by the London County Council, in October, 1897.

Name.	Situation.	No. of Cows,
Evans, John Jones, David	143, Tabard Street	1 4 17

The cow-houses have been regularly inspected. They are situated in populous bye-streets.

The following table gives the number of cows and cow-houses in 1882, 1892, 1893, 1894, 1895, 1896 and 1897, within the parish.

TABLE XIV.

Year	No. of Cows.	No. of Cowhouses.
1882	101	10
1892	46	5
1893	37	4
1894	25	4
1895	25	4
1896	22	3
1897	22	3

List of Bakehouses under Inspection in St. George the Martyr, 1897.

No. 1 Ward.	No. 2 Ward.	No. 3 Ward.
5, Tower Street 28, 195, Waterloo Road 43, Webber Street 161, Blackfriars Road Valentine Place 26, Friar Street 27, Little Surrey Street 16, Borough Road 126, Southwark Bridge Road 111, Great Suffolk Street 7, 17, 19, 19, 10, 10, 10, 10, 10, 10, 10, 10, 10, 10	7, Westminster Bridge Road 21, Ontario Street 32, Earl Street 70, London Road 17, St. George's Road 57 & 58, London Road 104, London Road 60, St. George's Road 48, London Road 102, Lancaster Street	151, Borough High Street 46, Long Lane 1, Tabard Street 49, ", 155, ", 255. ", 285, ", 15, Old Kent Road 69, ", ", 80, ", ", 146, ", ", 233, ", ", 269, ", ", 272, ", ", 304, ", ", 28, Law Street 37, Warner Sreet 1, Crosslet Street 22, Darwin Street Little Suffolk Street

Of the foregoing 36 are aboveground and 16 are underground.

The following is a copy of a Memorandum forwarded me by the Local Government Board :--

Memorandum as to Annual Reports of Medical Officers of Health.

Every Medical Officer of Health, appointed under Order of the Local Government Board, is required to make an Annual Report with regard to the Sanitary District which is under his superintendence. This report is to be for the year ending the 31st December, or, if the Officer at that date has not been in office for a whole year, then for so much of the year as has elapsed since his appointment. The report is to be made to the Sanitary Authority, and the Medical Officer of Health himself should send a copy of it to the Local Government Board and to the London County Council. It should be made to the Sanitary Authority as soon as practicable after the expiration of the year to which it relates, and should be in the hands both of the Sanitary Authority and of the Local Government Board within, at most, five months from the end of the year. The Board's copy of the report should be forwarded to them when the original is sent to the Sanitary Authority, except where the report is likely to be printed by order of the Authority. In such cases the Board need only be supplied with a printed copy.

Article 18 (Section 15) of the Board's Order of 8th December, 1891, specifies the information to be contained in the Annual Report, and is printed below.

The report should be chiefly concerned with the conditions affecting health in the district and with the means of improving these conditions. It should consider these subjects with reference to the past and future, as well as to the particular year; and the account of the sanitary state of the district generally should, while marking the point that has been reached in the sanitary state and administration of the district, indicate directions for further consideration and action. The sanitary history of the year under review should include a record alike of the proceedings of the Medical Officer himself and of the proceedings taken under his direction or advice.

The Medical Officer of Health, in reporting his proceedings and advice, may find it convenient to follow, in the main, the order in which the subject matters of his duty appear in the several paragraphs of Article 18. Special care should be taken to report fully and explicitly in reporting on the influences affecting or threatening to affect injuriously the public health within the district; and the causes, origin, and distribution of disease within the district may usefully be the subjects of annual record. An account should also be given, both of the actual circumstances of the district up to the end of the past year, and of any improvement or deterioration that has occurred during the year in conditions conducive to health or to disease. For example, a vigilant health officer has in his Annual Report an opportunity for pointing out any facts as to water supplies and house construction, conditions of storage, and of removal of refuse customary in the district; together with any facts as to the adequacy or inadequacy of means of isolation and of disinfection, and the like. And such a Health Officer, reporting on the diseases and their causes within the district, will generally have some instructive details to give, either of conditions newly productive of disease, or of matters that have been remedied with advantage to the public health.

In reporting upon Section 3, not only should the fact of having made systematic inspections, but the outcome from those inspections should be duly put on record. The report should contain a full account of inspections, whether systematic or occasional, of the judgment which the Medical Officer of Health has formed thereon as to the sanitary state of his district, and of the advice he has in consequence given to the Sanitary Authority, and the action taken by the Authority thereon. By "systematic" inspections are meant inspections independent of such enquiries as, under other article of the Order, the Medical Officer of Health has to make into particular outbreaks of disease, or into unwholesome conditions to which his attention may have been specially called by complaints or otherwise, and such inspections will include the house-to-house inspections which may be necessary in particular localities.

In making systematic inspections, as in much of his other action, the Medical Officer of Health will usually have required the assistance of the Inspector of Nuisances; and it will be for the Medical Officer to include in his report an account of the action which, at his instance, the inspector may have taken for the removal of nuisances injurious to health.

The tabular statements of sickness and mortality in the district during the year, to be made on the forms supplied for the purpose, should be the subject of comment in the text of the report, in so far as deductions from them may assist the Sanitary Authority to an appreciation of the lines of action needful in the future.

As regards these statements of sickness and mortality only one other observation appears to be needful—the district under the superintendence of a Medical Officer of Health will often contain several parts evidently differing in their circumstances, or having very different rates of mortality, either from all causes, or of mortality from some particular disease or class of diseases. The observation of these differences can scarcely fail to lead to valuable information, and it is in view of such differences that the tabular statements are required in Section 15 to be classified according to localities, and that provision for such classification is made in the forms supplied for returns of deaths. In the absence of any ascertained differences of the above sort, it will still be desirable to classify the deaths of the district according to the part of the district in which they occur; and for this purpose any areas of known population may be taken as representing "localities" for purposes of the Order. Classification on this basis will be likely to lead to the discovery of real differences when the returns for several years can be compared together. The same considerations apply to the records of sickness (Table B). These records should be tabulated for every sanitary district; and it will be well, before proceeding to fill the columns and the blank spaces, to note carefully the headings and the footnotes.

What has been said above with regard to the information which an annual report should contain must be understood, not as suggesting that the report should be limited to these subjects, or that more detailed or differently arranged tabular statements may not be added, but as indicating the sort of information required by the Board's Order. Many Medical Officers of Health will doubtless, with great advantage to the administration of their districts, furnish much more detailed information respecting particular questions to which they have been led, by the circumstances of the foregoing years, to devote attention, or in the investigation of which they may have arrived at valuable conclusions. Any information of this kind will be appreciated by the Local Government Board.

(Signed) R. THORNE THORNE,

Local Government Office,

Medical Officer.

December, 1896.

17

CONTENTS.

List of Officers					
SECTION I.—STATISTICAL:—					
Density of Population					
Births and Birth Rate for 1897					
Deaths and Death Rate for 1897					
Death Rate of Sub-Districts					
Death Rate per 1000 for 1897		***	***		
Zymotic or Preventable Death Rate				The state of the s	
Zymotia Disassa Martalitu		"	***		

Mortality of Infants and Children	***				
Measles					10
Increased Parish Mortality from Dipth	eria				10
Salvation Army Shelter	***				11
Respiratory Diseases	***		4		11
Diseases Causing Infant Mortality					12
Table of Deaths during 1897					14
SECTION II.—GENERAL:—					
Public Lavatory Accommodation					16
Mortuary and Coroner's Court					16
Alcohol					16
Factory and Workshops, Act, 1891 and	1895				17

DEC	TION II.—GENERAL.					
	Housing of the Working Classes Act					17
	Summary	***				18
	Bakehouses under the New Act	***				18
	Notification of Infectious Diseases					19
	Room Disinfection					19
	Reception House					20
	House to House Inspection					20
	Houses Let in Lodgings					20
	Falcon Court and Neighbourhood					21
SEC	CTION III.—SPECIAL REPORTS :-					
						026
	Special Report					22
	Special Report to the Vestry					26
	Supplementary Beport					27
	Special Report upon Overcrowding i					28
	Special Report on Code of Rules for	Disinfecti	on of Pre	mises		29
AP	PENDIX :—					
	Provisional Code of Regulations for	the Careta	kers of th	e Recepti	ion House	31
	Provisional List of Duties of the Sup			ALEST EDGE		31
	Provisional Code of Regulations for	Persons oc	cupying t	he Recep	tion House	32
	Report of the Chief Sanitary Inspecto					33
	Workshops					33
	Adulteration and Margarine Acts					33
	Unsound Food Seized and Destroyed		***			34
	Summonses Issued during the year					34
	Bedding, &c., Disinfected					34
	School Notices sent to Head Teacher	s				34
	Report of Work done in Ward 1					35
	Report of Work done in Ward 2					36
	,, ,, 3					37
	Special Report, re Edward, Lawrance	e, and Wil	fred Hou	ses, Potie	r Place	39
	Return of Cause of Death in the Rec					41

APPENDIX :-

Summary of Return	of Cau	se of Deat	h				44
Return of Cause of	Death of	f Infants i	n the Reg	gistration	Sub-Distr	ricts	45
Slaughter Houses							49
Knacker's Yards							49
Cowhouses							49
List of Bakehouses							50
Memorandum as to	Annual	Reports					51



